JOINT STAFF WORKSHOP

CALIFORNIA ENERGY COMMISSION

CALIFORNIA PUBLIC UTILITIES COMMISSION

In the Matter of:

(b) CEC Docket No.

(c) 04-DIST-GEN-1

COST AND BENEFIT METHODS FOR (c) 03-IEP-01

DEPLOYMENT OF DISTRIBUTED (c) CPUC Docket No.

(c) 04-DIST-GEN-1

(c) 04-DIST-GEN-1

(d) 03-IEP-01

(e) 03-IEP-01

CALIFORNIA ENERGY COMMISSION

HEARING ROOM A

1516 NINTH STREET

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1	PROCEEDINGS
2	1:06 p.m.
3	PRESIDING MEMBER GEESMAN: I'd like to
4	welcome everyone to this Joint PUC and Energy
5	Commission Staff workshop on cost and benefit
6	methods for the deployment of distributed
7	generation.
8	I'm John Geesman, the Presiding Member
9	of the Energy Commission's Integrated Energy
10	Policy Report Committee. Sitting to my left is
11	Commissioner Jim Boyd, who is the Associate Member
12	of that Committee and the Presiding Member of our
13	2003 Integrated Energy Policy Report.
14	That report, as many of you know, placed
15	a primary emphasis on expanding the state's policy
16	attention to distributed generation. And we have
17	worked collaboratively with the PUC in the
18	development of their OIR, or I guess they call it
19	OII, into distributed generation policy matters.
20	This workshop is primarily aimed at
21	identifying costs and benefits to the utility
22	system of distributed generation technologies.
23	We're going to cover past methods of evaluating
24	that, as well as existing research underway at the

Energy Commission.

1	The Energy Commission historically has
2	placed a very substantial amount of our PIER R&D
3	money into better integrating distributed
4	generation into the electric grid. And one of the
5	primary benefits to us, as an agency, of this
6	collaboration with the Public Utilities Commission
7	will be better targeting that R&D program.
8	We hope to learn a lot today. It's the
9	first in what I'm sure will be a number of
10	workshops in this area, and I certainly appreciate
11	all of you coming today.
12	Commissioner Boyd.
13	COMMISSIONER BOYD: Thank you,
14	Commissioner Geesman. Just a couple of words to
15	add onto your very thorough and appropriate
16	introduction. I'm personally very pleased that
17	this event is taking place. I salute the
18	cooperation between the agencies and the staff, in
19	particular, and their reaching out to the
20	stakeholders that is taking place, as evidenced by
21	this workshop and by your reference to future work
22	with folks.

23 As one who sat painfully close to the 24 electricity crisis all through its days, DG, self-25 gen, call it what you want, became very near and

dear to my heart, as something obviously t	hat, in
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- 2 my opinion, this state needed more of, and needed
- 3 to facilitate. And I'm glad to see that this
- 4 effort is underway.
- 5 There are too many reasons, to take your
- time to state, as to why this is a good thing.
- 7 And there are too many reasons to state that you
- 8 all know as to why this is now a very difficult
- 9 thing to do in this state.
- But as we have righted the ship, or
- 11 refloated the ship and are moving away from the
- 12 eye of the storm, or out of the storm completely,
- 13 let's just say that this is a very important
- 14 component of where we need to be some day. So I'm
- 15 glad to see this action underway.
- 16 Thank you.
- 17 PRESIDING MEMBER GEESMAN: Mark, why
- don't we turn it over to you.
- MR. RAWSON: Great, thank you,
- 20 Commissioners.
- 21 Welcome to the Energy Commission. I'm
- glad that we had such a good turnout today. I'd
- like to introduce myself, I'm Mark Rawson. I'm
- 24 the Staff Lead on the Energy Commission's Order
- 25 Instituting Investigation on DG issues.

1	And with me is my colleague, Valerie
2	Beck from the CPUC, who's the Lead on the CPUC's
3	OIR. And we were going to walk you through some
4	opening remarks about what we want to accomplish
5	today together.

Just wanted to say that -- give you a little rationale behind the workshop. There's been a lot of work done in the cost/benefits area with respect to DG. Lots of theoretical work, most of it qualitative.

At the end of the CPUC's proceeding they need a good evidentiary record with respect to cost/benefit. And I think to do that we need quantitative knowledge about the costs and benefits of distributed generation.

So the goal of this workshop today, prior to public comments being submitted to the CPUC's OIR, are primarily three things that we want to accomplish. It's to get people thinking about cost/benefit issues. It's to get people using common language or terms with respect to cost/benefit. And it's finally to let people know some of the research and analysis that's gone on, or is going on presently, in this area.

I want to give you just a couple

logistics for today's discussions. We are using a court reporter for this workshop. And we will be posting the transcripts from the workshop. And we ask that the panelists and anybody that comes up to ask questions during the question-and-answer period please use the microphones so that we can

capture your thoughts and the discussion.

appreciated.

The other part of that is that we'd like you to state your name and your affiliation when you speak. And if you could please either directly before you speak, or afterwards, leave a business card with the reporter over there so that we make sure that we get you captured correctly in the transcript. That would be greatly

There's restrooms directly across the way here. We will be taking a break about halfway through. There's also a small deli on the second floor if anybody needs refreshments or anything.

So, with the logistics out of the way,
let's talk a little bit about the agenda for
today. We basically have the day split into two
panel discussions. The first panel is going to be
moderated by Scott Tomashefsky. And we're going
to talk about existing cost/benefit analyses and

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methodologies. We have a fairly expert set of
people to talk today about analyses that have been
done in the past.
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And then in the second panel we're going
to talk about some of the research that's going on
in the PIER program here at the Commission that
relates specifically to cost/benefit for
distributed generation.

We have a lot of things to cover between now and 5:30, so we're going to try to move things along fairly quickly.

MS. BECK: First I'd like to add my thanks to the thanks of the Commissioners and Mark, thank you all for coming. This is kind of a kickoff, so to speak, of the Commission's new OIR which was just opened last month.

The purpose of the OIR obviously would be to encompass all things DG into one rulemaking. And the primary goal and the first task of this rulemaking is to develop a cost/benefit methodology. The Commission has a mandate to do that, and we're a little behind in that respect, but, you know, there's been a lot going on. But it's really critical now to develop the

cost/benefit methodology.

1	One of the reasons it's important to do
2	it first is because we need it to flow into some
3	of these other priorities here, particularly how
4	to scope out DG as a utility procurement resource

The self-incentive program is also encompassed under the OIR, so we're going to try to take everything we've learned and apply it towards this cost/benefit project. And with the CEC's help, learn a little bit about what their PIER projects are doing and get some ideas from the group and from the CEC on how we can integrate that data and that information into the Commission's rulemaking.

MR. RAWSON: We mentioned earlier that the Energy Commission opened an Order Instituting Investigation with respect to DG. And this is our parallel proceeding to the CPUC's OIR so that we can work collaboratively with them on primarily three issues, cost/benefit analysis, revisions, potential revisions to interconnection rules, and progress of research on future DER technologies that we're investigating here within the PIER program.

To the extent that the information from our OII can benefit the CPUC in their proceeding

1	we're going to attempt to do that. We'll also be
2	incorporating what we learned through this
3	investigation into the 2005 energy report.

MS. BECK: We've kind of broken the cost/benefit methodology into three steps. And the first one is pretty obvious, what factors should go into determining costs and benefits. We did a little bit of that in our prior rulemakings; hope to really wrap that up in this one.

And then once we know what the factors are, figure out how to quantify them and how to put that together to a workable model. And then ultimately what the Commission has said we will do with that is use it to judge when DG would be an appropriate option for the utilities and how they can plan for it, plan for DG in their procurement process.

MR. RAWSON: As Commissioner Geesman mentioned earlier, basically the day is split into two subjects, past cost/benefit analyses and existing cost/benefit research that's underway.

I guess the important point here is that we want participants from today's workshop to submit any comments they may have with respect to the discussion today, with their comments, to the

1 CPUC on the OIR, which are due May 15th. We're
2 trying to lighten the load for people that want to
3 submit comments, and we don't want to have you
4 extra work, so if you can incorporate any of your
5 thoughts about today into your comments to the

CPUC, we encourage you to do that.

We also request, though, that you submit any comments you have to the docket here at the Energy Commission for the DG OII so that we can make sure we capture those in our process.

So as we move forward in both the proceedings here for the CPUC and the Energy Commission, as well as look at research that we're performing here in the PIER program, we're trying to address key questions related to cost/benefit identification and quantification.

And these are some of the questions that we're interested in. And we provide these questions -- I'm not going to go through them verbatim -- we provide these questions for context for today's workshop. As you hear the panelists present the work that they've been involved in, some of the research that they've been involved in, we'd like the participants of the workshop to think about, you know, these questions regarding

1 i	dentification	and	quantification	methodology
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- 2 Because these are the questions that we hope to
- arrive at a decision from the CPUC that's going to
- 4 be well-informed, and it's going to help address
- 5 some of the issues that different key stakeholders
- 6 have been asking to be addressed for some time.
- 7 With that kind of opening set of
- 8 remarks, I'd like to jump right into the panel,
- 9 because we have a fairly long first panel. Want
- 10 to hear what they have to say. We've built in a
- 11 fair amount of time for questions and answers, so
- 12 why don't we go ahead and call the first panel up
- and, Scott, if you could go ahead and get us going
- on moderating this first panel, we can get
- 15 started.
- 16 (Pause.)
- 17 MR. TOMASHEFSKY: I'd like to echo the
- 18 welcomes of all who have preceded me here. Glad
- 19 to see a lot of people I know, and some people I
- 20 don't know, and some people that probably don't
- 21 want to say that they actually know who I am.
- 22 We've got about 20 minutes for each of
- our speakers. And what I'd like to do, at least
- in terms of making sure the process goes
- 25 relatively smoothly, we're going to hold off on

1 Q&A until after everybody's had a chance to make 2 their say.

- 3 Just a couple words of caution, at least
- 4 in terms of, please, as we've said, the
- 5 microphones. You'll need to speak into the
- 6 microphones, as well, so the court reporter gets
- 7 all the verbiage.
- 8 Let me go ahead and just give a very
- 9 brief introduction for each of our speakers. Our
- 10 first one, who is standing to my left, is Joe
- 11 Iannucci with Distributed Utility Associates. And
- 12 I would characterize him as probably a patriarch
- of distributed generation. If you go on Google
- 14 you'll find his name comes up 141 times, so that's
- 15 always a good indication of importance or whether
- 16 your name is attached to various filings.
- 17 But he's done a lot of work in this
- area, and he's going to give us a briefing on
- 19 probably more than 100 cost/benefit analyses that
- 20 have been done. And he'll kind of focus on some
- of the more useful methodologies.
- 22 Second up is going to be Chris Marnay,
- 23 who's with Lawrence Berkeley Labs. He's a Staff
- 24 Scientist over there. He's done an awful lot of
- work on the issue of microgrids. Glad to have you

here

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2	Snuller	Price	is	our	third	speaker	with

3 Energy and Environmental Economics. He co-heads

4 their transmission distribution planning business.

5 Fourth will be Carl Silsbee with

6 Southern California Edison Company who will give

the utility perspective on distributed generation.

8 And last, but not least, will be Kevin

9 Duggan from Capstone, who is Regulatory

10 Environmental Affairs Manager, who's going to

speak on behalf of the Clean DG Coalition.

12 And with that I'm going to turn it over

to Joe.

14 MR. IANNUCCI: Thank you, Scott. And

can I be heard in the back, way in the back there?

Okay, good. If I can't, somebody scream somewhere

17 part-way through the presentation.

18 Thank you very much for the opportunity.

I appreciate any opportunity to talk about

20 distributed resources, and cost/benefits are

21 really my favorites. They're tricky; they're

yucky at times; they're complicated; they're

interconnected. But we've got to study them, we

24 have to understand them.

25 What I'll be doing today is going over a

1	study we did first for NREL, finished about a year
2	ago, which reviewed the best 124 reports we could
3	find that address benefits, and focused that down

to the 30 best of those.

And then Mark has also asked me to pick out one of those reports, the one that was the most complete, seemed to do the best job. And then bore into that one another level deeper to show you what you can learn if you do a more comprehensive job of looking at the benefits.

So, this is the first half of my presentation. This is the 30 best DR benefit studies.

We started with our massive files at
Distributed Utility Associates; tried to recall
many papers we'd heard or read, beg, borrowed -we didn't steal anything, but we would have done
that, I suppose, if we'd had the opportunity, to
find the best reports that deal explicitly with
the value or benefits of distributed resources.

Then we tried to prioritize which of those reports were the most complete and select the top studies.

So these are the attributes that we looked at, and I'll emphasize the top one over and

1 over again, quantitative benefits data or

- 2 analysis. Just because you can say the word
- distribution deferral 27 times, doesn't mean that
- 4 you've shown me that you can calculate it. Or
- 5 that, in fact, the data exists to calculate that.
- 6 I don't mean to just pick on distribution
- 7 deferral; it's just a good example.
- 8 So many of those reports had the word
- 9 quantification of benefits in the title when you
- 10 read the report, it said, wouldn't it be nice if
- 11 we could quantify the benefits. So you have to be
- 12 really careful.
- 13 Comprehensiveness was also an important
- 14 factor. Accuracy and completeness were actually
- 15 tricky. We didn't want to make judgments as to
- 16 whether someone didn't know what they were talking
- 17 about. We wanted to judge based on whether they
- 18 even tried to do the benefits quantitatively. So
- 19 we were a little bit lenient on accuracy and
- 20 completeness.
- 21 Clarity was important. Then we get to
- lower importance things like the applicability of
- 23 cross-technologies. We didn't want to look at a
- 24 benefit that only applied to one obscure
- 25 technology. And so on.

1	And all the reports had to be available,
2	and we gave extra points for recent publication
3	dates. Although some of the old ones actually
4	were the most complete and the most helpful.

This is one of the things that this group or this OIR process is going to have to decide on. Which benefits are even on the table. Let alone which ones you feel you can quantify. This is not a prioritized list, but it's a fairly complete list. And this is the list of benefits that we used to categorize which benefits were included or not included.

We also subdivided those into utility perspective benefits, customer perspective benefits, and then joint benefits. Even the joint benefits probably have two different facets to them, like reliability. Reliability critically important to both customers and utility, but the utility thinks about system average reliability or even the feeder average reliability. While the customer putting in distributed resources cares, you know what, about their reliability. So, two different calculations, two different ways of monetizing that.

I don't expect you to read this chart.

-	
1	You can't read it even in the handouts. What it
2	is is the very very beginning of a list of the 30
3	reports which shows the title, the authors, the
4	data sources, the benefits methodologies. But the
5	only thing I want you to know is this middle
6	part, which has these strange little objects in
7	here that look like filing cabinets in this
8	version, are really the benefits. Every time one
9	of those little filing cabinets shows up, those
10	are really check marks in the original file. That
11	benefit was included and quantified in that study
12	And this happens to be at the top of the
13	list is a study that had eight of the benefits
14	included. Generation, transmission and
15	distribution deferrals, environmental, energy and
16	reliability, CHP and oh, my gosh, I've forgotten
17	what DR is, myself. Okay. Demand reduction,
18	right, from the customer standpoint. And, in
19	fact, that's the study I'm going to get into in

Now here's the good news and the bad
news. Now, remember I started with 124 reports;
some of you in the audience wrote these, and
probably wrote the better ones. So you're
probably in this group. And I wrote some of them,

some detail in just a moment.

20

- 1 myself.
- 2 This is the number of benefits that were
- 3 included for each of the studies. So we have
- 4 three of the studies of the top 30 included just
- one benefit. And, for instance, five of the
- 6 studies included two benefits. And one of the
- 7 studies included as many as eight. None of the
- 8 studies had nine, ten, 12, and so on.
- 9 This tells me a few things. First of
- 10 all, that some benefits were more popular than
- others, or easier to quantify. But more than
- that, that we have a very immature business. If
- 13 this were a telecommunications business, we were
- looking at cellphones and trying to look at
- 15 attributes of cellphones or something, what we'd
- 16 have is a certain number of features that we would
- 17 care about. And just about everybody that did a
- 18 market study would have all of those features in
- 19 there. You might disagree with their data, you
- 20 might disagree with their methodology, but what
- 21 you would have in bringing it back to this chart
- is 30 studies studying 13 benefits. Do we have 30
- 23 studies studying 13 benefits? No. We're way
- short of doing a complete job.
- 25 If you look at which benefits were

included the most frequently -- this is another important chart for this proceeding -- again, we selected which projects seemed to do the best job, and it turned out that distribution capacity deferral was number one, followed very closely by transmission capacity deferral and energy savings, then generation capacity deferral. Then we drop off to reliability enhancement. I Squared R system losses, demand charge reductions. Then CHP, and then it dribbles off.

Some people actually had other benefits so the list could have been longer, but this is the summary of it. And I don't want to make a judgment call for you today, but if I were thinking about which benefits I would be including in this proceeding as it goes further, I'd start from the top of this list and work down. And maybe you should look at these top eight, or maybe you want to truncate it to the top five. But at least it's a running start as to which benefits the industry or everyone in this field over the last ten years think are important.

And another part of what we're going to have to do eventually as a group, probably not today, is to put these benefits into some kind of

1 a matrix like this, some kind of a quadrants,

- where we have two axes. The importance of these
- 3 benefits and the tractability of the benefits.
- 4 So things that are very important are at
- 5 the top; things that are very easy to do are at
- 6 the right. And the promised land is up in the
- 7 upper right-hand quadrant. Hopefully all of the
- 8 important benefits are up there and are also
- 9 tractable.
- 10 And I'm going to be more specific. I'm
- going to dip down into one level deeper into the
- onion. What do I mean by important? Well
- 13 defined. That means that two people look at the
- same benefit, they can nod their heads and say,
- 15 yeah, that's what I mean by that benefit.
- Number two, it has a high value in
- 17 dollars per kilowatt. So, in any installation
- where this benefit occurs, it's a high value
- 19 compared to one of the very small ones. And for
- 20 the purposes of these hearings it should occur in
- 21 a large percentage of California systems. Now,
- large may only be 7 percent or 10 percent or
- 23 something, but at least you should skew it towards
- 24 something that happens frequently.
- Now, tractable. This is really

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1 slippery, but I'm going to try. First of all, a
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- 2 calculation methodology exists. So there is an
- 3 equation with an equal sign, and somewhere on the
- 4 right side of that are some functions. I'm not
- 5 asking that they be fancy; like a x b would be
- fine with me, okay.
- 7 The methodology should also not be
- 8 controversial, so that everyone agrees that that's
- 9 the right way to do it. And there are many ways
- 10 to do many of these benefits. I'm not criticizing
- 11 anyone, just pointing out the multiplicity of
- ways.
- 13 And then the part that most people
- 14 forget entirely, that the data is available to put
- in it. If you give me an equation that the
- benefit is a x b, but you refuse to give me a or
- b, or you give me a and b, but won't tell me where
- 18 you them from, I think we're going to have a
- 19 difficult time in terms of the tractability of
- 20 this benefit. So the data should also be
- 21 noncontroversial. But my chart probably is.
- 22 What are the observations? Well, the
- obvious one was that there really weren't an awful
- lot of quantitative benefits in many of the
- 25 studies that we looked at. In terms of

1 methodologies, we did not decide which ones were

- good methodologies and which ones were bad. We
- 3 were so pleased to see any methodologies at all in
- 4 this top 124 studies that we gave them a pass,
- 5 even if it looked a little bit questionable.
- 6 There's also no uniformity. No two
- 7 sponsoring organizations in all of those studies
- 8 used the same analytical model to calculate the
- 9 benefits. Again, evidence that we're right at the
- 10 beginning of an industry, not in a mature
- 11 industry. And most of the studies just dealt with
- one or two.
- So, obviously being a consultant we made
- 14 some recommendations, you know, where should we go
- 15 from here. We thought that the most important
- thing to do next was to delineate the strengths
- 17 and weaknesses of the alternative methodologies.
- 18 We didn't have the funding to do that. Ours was
- 19 more -- while it was certainly well beyond a
- 20 bibliography, I mean it was true analysis of which
- 21 were good, bad and ugly of those studies. And
- that, in fact, there should be also a benchmark
- 23 approach for each benefit.
- I didn't write these bullets for this
- 25 meeting. So you can see why I was asked to talk

about this report. It's right exactly to the

point that we are here in this hearing, that we

need to do both of those things. What are the

alternative methodologies. Which ones. What's a

benchmark approach, and by that I mean an equation

with an equal sign, and a source of data that's

non controversial.

So let me go on to the study that seemed to get the highest grades, and it was a tough choice, but at least it had the most benefits. It was that study that had eight benefits out of 13, at least. And it was completed in February 2003 for the Department of Energy. And, yes, we were involved in doing this study.

It was the economic and technical analysis of a real distributed generation opportunity in a real place. A place where you could walk up to a feeder and kick a pole. You could walk up to a customer and shake their hand, and in fact we did that. Both of those things. That had defensible assumptions that someone could read and say, yeah, that makes sense.

It was done from the utility

perspective, the customer perspective, and in one

of the really rare cases -- there may be more of

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1
        these -- a synthesis case where we looked at cost
2
        and benefit sharing between the utility and the
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3 customers.

21

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It was done for three different business 5 scenarios. One was business as usual. Another 6 one was improved business rules and roles, which 7 again is the subject of this proceeding. And then finally, improved rules and technologies. 8 9 Obviously the CEC, the Department of Energy, EPRI, 10 many organizations are working on both sides of 11 this. We can't just focus on trying to improve 12 the rules, although that would be a great blessing 13 right there. But we do have to have improved 14 technologies. And that did make a change, also. 15 The analysis location was Detroit 16 Edison. They were willing to work with us. It 17 was in Ann Arbor. It had modest load growth, 4 percent a year, to 3, and then down to 2. It was 18 19 a typical feeder; there was nothing unusual about it. And it had no distributed resources installed 20

two-thirds industrial. 22 23 The way the analysis went is that we made assumptions as we need them, and no more than 24

on it at the beginning. One-third commercial;

we needed to do, just exactly the assumptions we

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1 needed. And background data on the cost and
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2 performance of distributed resources to be looked

- 3 at.
- 4 My firm did the utility analysis; GTI
- 5 did the customer analysis. Anyone here from GTI?
- 6 Okay. If you want to speak up at some point, I
- 7 don't believe you were involved in the study --
- 8 okay, I won't put you on the spot. GTI did the
- 9 customer analysis. And then we all worked
- 10 together on the synthesis of the analysis from the
- joint perspective.
- 12 And now I'm going to make a really
- 13 strong statement. Probably the most important
- 14 part of this study was the top box. It wasn't the
- analysis, it was the assumptions.
- We have to make a heck of a lot of
- 17 assumptions to be able to come with realistic
- numbers and defensible numbers for this study. We
- 19 needed to know things about the feeder, the
- 20 details, the loading, the customers, the CHP
- 21 needed at each of those buildings, the rates, the
- 22 trend of the rates in the future, the reliability
- of the distributed resources. I'm not going to go
- 24 any further, except to tell you that the
- assumptions list was 28 pages long. And we had no

- 1 excess assumptions.
- 2 This tells me that distributed resources
- 3 is a tricky game. You need to know a lot of
- 4 things. It's much more complicated than central
- 5 station, but worth it. So, a lot of data. Very
- 6 data intense.
- 7 Here's the utility result for business
- 8 as usual. Cutting to the chase, things, although
- 9 the feeder was -- the rating of the feeder was
- going to be exceeded by year 2009, DTE was not
- 11 convinced in the business-as-usual case, that, in
- fact, it would be put in distributed resources.
- 13 So the answer for utilities in the business-as-
- 14 usual case was let's not put in distributed
- 15 resources.
- 16 If we had small improvements in the
- 17 business rules that DTE could rely on, if they had
- 18 regulatory permission, for instance, that made a
- 19 big difference to them, if they had gained some
- 20 technical familiarity with the technologies, if it
- 21 had become a standard utility practice by then,
- and if there were ways to share the risk and
- 23 rewards then in this case, improved business
- 24 rules, without changing any technologies
- whatsoever, there were very large T&D deferrals

- 1 that could be taken advantage of.
- 2 The T&D upgrade was deferred in this
- 3 case by seven years. 2.7 megawatts of distributed
- 4 resources capacity was put in. That was about 15
- 5 percent of the circuit load; and the total net
- 6 savings, present value, was \$1 million, including
- 7 everything.
- 8 Going to the customer side, this is a
- 9 chart of the bottomline. This is a very long
- 10 study. I'm sorry to give the results to you so
- 11 quickly. We had eight or nine different types of
- 12 buildings that were looked at on this feeder. The
- 13 payback with business-as-usual rules were not too
- 14 good. Six-year payback was the shortest; and the
- longest was 24- or 25-year payback. Not a pretty
- 16 picture for distributed resources.
- 17 If you had slightly improved business
- 18 rules, mostly having to do with streamlining the
- 19 engineering, the interconnection and lower
- 20 installation costs, not changes in the
- 21 technologies, these weren't breakthroughs in fuel
- 22 cells or microturbines or anything, it didn't need
- 23 that. This was just changing the business rules
- so that it became a more familiar thing.
- The paybacks dropped appreciably. Now

we had some three- and five-year paybacks. Things
looked pretty reasonable. Those are the bars on
the right-hand side.

If you then went to the case of improved business rules and technologies, now we're talking some serious market penetration. So the green bars, as you see them here, now we have paybacks in some cases of two years and three years. And we've got very favorable economics on this very good feeder.

Now, I should point out that Detroit's marginal cost of energy was 2.1 cents. So this is not an easy place. We were told not to pick an easy place for distributed resources to make it.

And still, with those types of energy costs, if you did a good job thinking through all of the assumptions and finding the right way to use distributed resources, you could get some fairly decent market penetration.

The bottomline is that the business case for the utility was triggered by improved business rules having to do with regulatory permission, and encouragement to put in distributed resources by the utility.

25 But the customer cases looked like they

L	really needed some advanced technologies that
2	really would help a lot. Streamlined siting and
3	permitting to lower the installation costs was

also a key to opening up that business case.

And the joint business case, which I did not show you, really was even better. Here we came up with what appeared to be some reasonable tariff structures that would reward the customer for turning on the distributed resource exactly when the utility needed it on. Something like 78 hours a year -- forget exactly how many hours. It wasn't much.

And if the utility would just share half of their direct savings, then the paybacks dropped down to one year, two years and three years. So you really had some exceptional results in the joint business case. And I wish I had more time to show you more of the details, but I think you have some idea.

I've shown you starting from a huge picture of 126 reports; boiling that down to 30, giving you some idea of which benefits probably should float to the top of the list. And then applying looking at the best of those reports where eight of those benefits were used. And if

1 more of the benefits had been used, maybe the

- 2 results would have looked even better.
- 3 So, with that, thank you very much for
- 4 your time. I appreciate it.
- 5 MR. TOMASHEFSKY: Thank you, Joe. Next
- 6 up, if we get this right, we'll have Chris.
- 7 MR. MARNAY: Hi, I'm Chris Marnay.
- 8 Thanks a lot for inviting me to speak today. It's
- 9 something of an honor to have the first word in a
- 10 very long process. Not quite as sweet as the last
- 11 word, perhaps, but nonetheless I consider it an
- 12 honor.
- 13 First of all a word of credit to my
- 14 coauthors on this work, Etan, Ranjit and
- 15 Christina. And also to the sponsors of this work,
- which was the Distributed Energy Office at DOE.
- 17 But it does build on a lot of other work that
- 18 we've done, as was alluded to earlier, some of
- 19 that funded by CEC.
- 20 First of all just quickly to outline
- 21 what I will try to cover here. Basically just a
- 22 quick introduction, in fact only one slide. And
- 23 then I'm going to give you a kind of benefits
- 24 taxonomy, just another list of benefits somewhat
- like Joe's. Ones that we worked up in a specific

study, which is this one. There is a link to it on the website if anybody's interested in seeing

3 the study, itself; you're welcome to look at it.

Secondly and then thirdly, I'm just
going to focus on two different specific groups of
benefits that we list there. One related to
prices and economic effects; and then the other
one on reliability and security, a very slipper

issue which I'm sure you will appreciate. And

then finally, a few conclusions.

So, just one background slide, which is this number three. And I think it's actually the single most important piece of background information that we need to keep in mind, which is that electricity usage is growing. And so really I'm not very sympathetic to the notion that it's an either/or question, do we have central station or distributed generation. I mean, we have to have both. And, in fact, electricity demand is growing pretty fast.

This is my favorite way of looking at that. Two curves here, and I'm sorry that most people are looking at a monochrome version of the slides. The upper flat curve, the blue one, is over the last 20 years or so in California,

1 consumption of electricity by GDP, or kiloWatt 2

hours per dollar GDP.

surprising.

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3 As you can see, over that time we've actually done quite well at making the economy 5 more efficient. That line has trended down over time. You might also notice that in times of 6 7 economic expansion when turnover equipment is quicker, then you do get a faster improvement. 8 9 And then during recessions, as we are at here 10 right now, then it does tend to slow down, not

> Then the other curve is much more disturbing, which is the per capita use of electricity, right-hand scale. And as you can see over this period this line has trended up pretty strongly. So that if you believe that the population of the state is increasing, together with this information, it tells you pretty likely that we're going to have a big increase in electricity demand.

And in fact, since the other line tends to trend down, assuming a growth rate somewhere between those two growth rates is a pretty good guide.

25 So, moving on specifically to this

study, the goal of the study in a wider sense was
to look at various kinds of models, methodologies
and so on that could be used to estimate to
quantify the benefits of DG.

What I'm reporting on here is just the first nine pages or so of the report in which we came up with the list of benefits that you might want to quantify. And this was really just a way of setting a framework for our own work on the methods. But actually, as we did it, I started to realize that this was actually a valuable exercise on its own merit.

And for one reason, it's a very good idea just to lay out a framework, just to make sure that you're not missing anything, make sure that you've got everything covered.

Very particularly, and this very much related to work on environmental externalities and other related areas, just because it's very difficult to estimate a benefit doesn't mean you should assume it doesn't exist or it's zero. So the simple mechanism of having a list there and an empty box to remind you that there's something that we -- a number we would like to put there, I think is actually quite important.

1	One thing we tried to do when we wrote
2	this up was to estimate that was to emphasize
3	that estimates should be around some common point,
4	so that they're all on a common basis and
5	comparable.

The one that we picked was what if we get to a 10 percent of new capacity penetration by DG in 2010 or some other year, so then what's the incremental benefit of us getting to 10 percent plus one kiloWatt, or what do we miss if we go to just 10 percent minus one kiloWatt. But important to get at kind of marginal effects and around some established point.

And then importantly here, and in general, of course, we want to identify the areas where public policy intervention seems to be justified.

So this is the kind of rating system that we used. When I show you the list of benefits they're rated along these three dimensions here, economic size, market likelihood and tractability. And it's just a very simple rating system, one to three. And again, for people that are not seeing this in color, I have green numbers for positive benefits and red for

1	negative. But that only really applies to the
2	economic criteria here, that's the only one that
3	can really go negative.

So by economic size here, I just meant
how big of a deal is this. Is this some really
big benefit that we really would like to know
something about, or is it fairly significant. So
we just have a rating small, medium, large.

Market likelihood speaks much more to the direction of public policy intervention and public policy justification. If this is some kind of a benefit where we think that the investor or adopter of the DG equipment is really going to capture the benefit, him- or herself, then obviously that's much less justification for public policy intervention.

So a three here, a large degree of market likelihood, was intended to mean the owner of the DG captures the benefit. We don't have to really interfere.

And at the other end of the scale, at one, while obviously some kind of public policy correction might be justified.

And then thirdly, just simply the tractability. What are the chances that we're

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able to quantify these benefits. Very much like
Joe said, data very important here.
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- So I'll pause here because there's a lot
 of information on this particular slide. So this
 shows the first of 17 benefits that we listed;
 these are the first nine. I'm going to go into a
 bit more detail, as I said, on the first three,
 which are orange ones one, two and three; and on
 four and five, which are sort of a purple colored
- So right here and now I'll just pick out
 a couple of the others and just mention them, and
 we'll come back to those first five in a bit more

10

14

ones.

detail.

- So, looking, for example, at number six,

 CHP. Under economic size you can see three.

 Obviously that's true, we believe that the CHP

 benefit is one of the big economic benefits that

 we're likely to get out of DG. Probably not a lot

 of argument over that.
- 21 Under market likelihood I had three
 22 here. And my thinking, or our thinking was that
 23 well, if somebody lowers their energy bill by
 24 applying CHP, that's a benefit that they will,
 25 themselves, capture. Since then other people have

said to me, well, that's true, but there are other

- 2 kinds of societal external benefits from wider
- 3 adoption of CHP, greater energy efficiency, less
- 4 import fuel dependency, et cetera. So if we had
- 5 it to do again maybe we wouldn't put a three
- 6 there, maybe a two. But plenty of room to argue
- 7 about this.
- 8 Then tractability, well, yeah, this is
- 9 something, by and large, at least as far as the
- 10 internalized part is concerned, that we could
- 11 calculate. If we know how much energy somebody
- saves we're pretty good at putting a value on
- 13 that.
- 14 The next one, number seven, is noise.
- And this is a red number one in the economic
- 16 column. Yes, this is a potential negative that we
- have to worry about with local generation. I
- don't think anybody would disagree with that.
- 19 Market likelihood low. It's unlikely that
- 20 you're going to really subsidize your neighbor
- 21 because you're creating noise that he hears. And
- tractability sort of medium here.
- 23 So the spirit of these is pretty broad
- ranging, as you can tell. And there's plenty of
- opportunity for us to debate them.

1	Reduced T&D losses, voltage support;
2	obviously these speak somewhat to the grid support
3	issues and ancillary service provision by DG. The
4	one other that I would mention here now is this
5	one number 16 on environmental equity. It's a
6	strange sounding one. Just a way out, somewhat
7	out of the mainstream idea, but it basically comes
8	out of the notion that if we use electricity and
9	somebody else has to live downstream of the Mojave
10	plant in Nevada then somehow we're imposing our
11	externalities on somebody else. If everybody had
12	their own generator in their own backyard, well,
13	that seems like it's some kind of an improvement.
14	What's the economic value of this? No
15	real idea, but we put a low one here. Market
16	unlikely to take care of it, I would say. And
17	pretty intractable; these are pretty introspective
18	questions.
19	So, to look at those first three in a
20	bit more detail. First of all, they're three
21	economic ones. First of all, lower cost of
22	electricity. This is a key one to look at
23	obviously because the DG adopter being able to
24	save on his or her utility bill is obviously one
25	of the key motivators. So something important for

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us to look at. And that's reflected in this
pretty high economic size there.
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Yes, by and large, if the customer is

able to lower his own bill, then, yes, that's a

benefit that he captures. And as I said earlier,

yes, this is something pretty tractable, because

we know how much energy costs. We can estimate a

bill savings pretty readily.

- One area in which there may be some kind of public policy issue is related to trade. I mean maybe the optimal DG adoption decision was predicated on the assumption of some kind of selling and buying, which may not be completely legitimate under existing regulations. So there there's a potential issue.
- And then number two, price protection.

 By this one we basically meant that a DG adopter is likely to be able to sign a long-term contract for fuel more readily than they are to be able to sign a long-term contract for electricity prices.

 Potentially could lower the volatility of the cost that they see, lower their risk to some extent.
- Even so, you know, there's certain kinds of regulatory uncertainty, obviously, they're not going to be able to avoid. And recent changes in

1 the emission standards for DG is a great example $\,$

- of that. Emissions regulations could certainly
- 3 change. But, over all, it seems like there's a
- 4 potential benefit here that would help a DG
- 5 adopter control their costs, lower their
- 6 volatility.
- 7 This is a more interesting question
- 8 related to whether or not owners of DG are likely
- 9 to be more price responsive. And many people have
- 10 postulated that indeed they are. And we know that
- 11 more demand response and demand elasticity in
- 12 electricity markets would be an enormously
- 13 valuable thing to have. It's a way of taming
- 14 market power, and it's a way of lowering price
- 15 volatility. So something important to think about
- here.
- 17 And under market likelihood you see we
- 18 rated this as only one. It's certainly something
- 19 that an individual DG adopter is not really gong
- 20 to claim the full benefit of. I'm a little
- 21 skeptical of this one, as you can tell by the
- 22 question mark.
- 23 So this diagram shows that in a little
- 24 more detail. This is a standard economist price
- and quantity diagram. The Qs(p) is the supply

1	curve	here;	and v	we	tend	to	bel	iev	re th	at c	off	ers
2	into	electr	icity	ma	rkets	; te	end	to	have	thi	s	hockey

- 3 stick shape. Where, for large areas of supply
- 4 it's fairly flat; and then at a certain point
- offers tend to take off.
- 6 So if you have a demand curve that looks
- 7 like this QdO(p) inelastic vertical in the short
- 8 run and out far to the right, then you end up with
- 9 very high prices of (p)0.
- 10 If you could add some elasticity to this
- 11 demand to this market, that is get the demand
- curve to slope like Q(d)1 or Q(d)2, then prices
- over here can go down quite a lot, (p)1 to (p)2,
- and that's a characteristic of electricity
- markets.
- So if we really believe that DG owners
- 17 were going to create this kind of elasticity, then
- 18 this would be an interesting benefit to think
- 19 about. I'm a bit of a skeptic, as I said, and
- that has, in large part, to do with when you get
- 21 out to the right-hand side here of the quantity
- 22 axis, it's very likely when prices are getting
- 23 high that DG owners are already going to be
- operating. So, their ability to respond is no
- 25 more than anybody else's ability to control demand

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1 at that point.
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2	And now moving on to reliability, as I
3	said, this is a really complex area. One thing
4	that's fairly clear is that there's two different
5	kinds of reliability, or two different kinds of
6	benefits. And that's why I have two rows here.
7	The first one for reliability benefits to the
8	actual DG adopter, themselves; and then the effect
9	on reliability on the system as a whole.
10	Again, this is a very important area to
11	look at, because reliability is likely to be a big
12	driver of DG adoption, along with bill savings.
13	Obviously the DG adopter is going to be able to
14	capture the benefits in terms of improve
15	reliability in their own service, but then not be
16	able to capture the benefit from any improvements
17	or benefits that they deliver into reliability of
18	the system as a whole. That's why market
19	likelihood in the first row here reliability is
20	three. But then very low on the other customers
21	row, only one.
22	And when you look beyond the individual
23	customer to net effects of DG on grid reliability
24	it gets to be an enormously complicated story.
25	One thing that is clear, however, is that just

based on simple probability principles, in a power

- 2 system that depends on a large number of small
- 3 sources versus a small number of large sources, is
- 4 inherently more reliable. I mean that is true
- 5 just based on probability. And there's a lot of
- 6 established utility methods for estimating that.
- 7 This is a much more personal view here
- 8 of reliability. This is a schematic that I've
- 9 developed; there's absolutely no real data here,
- 10 let me be completely clear on that. No data were
- 11 harmed in the creation of this graphic.
- 12 (Laughter.)
- MR. MARNAY: And, once again, because of
- the color problem I'll just explain it. The cost
- of outages, solid blue line, is the one that goes
- from top left to bottom right. The Y axis I have
- 17 the total societal cost; this includes everything,
- internalized as well as non-internalized costs,
- 19 everything. Aesthetic benefits, the total
- 20 societal ball of wax.
- 21 So, basically, if we could improve
- 22 reliability, looking at the X axis, and I have a
- pseudo-logarithmic scale here starting at about 90
- 24 percent reliability on the left, and then perfect
- 25 100 percent reliability on the right, that blue

- line should slope down from left to right. The
- 2 more reliable the system the less the cost of
- 3 outages. I don't think anybody would disagree
- 4 with that.
- 5 The magenta line that rises from the
- 6 left and up to the right is the cost of providing
- 7 supply. And I've no idea what this curve looks
- 8 like, but the one thing I'm fairly sure about is
- 9 that this diagram is incorrect, because I put the
- 10 wrong one in the packet. And rather than hitting
- 11 the Y axis over on the right side, it should take
- off towards the sky, because we're never ever
- going to get to 100 percent reliability. So costs
- just go through the roof out here at the right-
- 15 hand side. You know, where and how much? Pretty
- 16 unclear.
- So the green line, which is the upper --
- 18 curve is just the total societal cost or the sum
- 19 of those two. Well, any economist is going to
- 20 tell you you've picked the point of lowest cost,
- so optimum reliability, as I drew it here,
- 22 somewhere near the middle. And I certainly
- 23 contrived it to come out with a lower level of
- 24 reliability than we have today, which is about at
- 25 this three 9s point.

1	But	the	amazıng	thing	about	this	chart,

- I believe, is that we really know nothing about
- any of these points, by and large. We have no
- 4 idea what these look like.
- 5 Going further a little bit I
- 6 hypothesized that the effect of DG, which is the
- 7 dashed line, would tend to be stronger over at the
- 8 left; namely, if the system is more unreliable,
- 9 more people will adopt DG and it will have a
- 10 bigger effect. When you got over reliability
- 11 being a big motivator.
- 12 When you get over to the right-hand
- side, maybe DG is going to have less an effect.
- 14 And, again, completely arbitrarily I drew it such
- that the net effect is to push the optimum level
- of reliability to the left.
- So, coming back to the research
- 18 question, I already said the amazing thing about
- 19 this diagram really is we know nothing about what
- 20 these shapes might look like. Where that little
- 21 brown Star of David is, and I apologize again, it
- 22 was supposed to be a short line with two fat
- 23 arrows at each end, and not a Star of David, and I
- hope nobody's offended by that.
- It's the one point that we have

attempted to estimate, which is how much does it

cost us that we don't have a perfectly reliable

system. Even if a perfectly reliable system is

not a very realistic goal, that's the way we tend

to judge unreliability.

Recent study by my colleagues at

Berkeley Lab, Christina Lacommare (phonetic) again

and Joe Eto, came up with a number of about 26

billion for that vertical distance. And there's

plenty of other estimates out there in the hundred

billion dollar range and up to a few hundred

billion. But, in fact, that's about the only

point that we attempted to estimate here.

All that argument is just based on the notion that we can have a universal quality and reliability of service, and we can pick a universal quality. But there's something that I think is actually more important about distributed gen, which is when the generation gets closer to the load, particularly in a kind of microgrid context, then there's the hope of tailoring the reliability and quality of the service better to the requirements of the end use. And like everything else in economics, we know that if we can tailor something to the requirements, we end

- 1 up with a better result.
- 2 So, what I've done here is just taken
- 3 some data on the contribution to energy use and
- 4 peak of various end uses in California and I've
- 5 totally, by introspection alone, just stacked them
- 6 up in what I think might be the importance to them
- 7 of a high reliability of service. This data came
- 8 from my colleagues at the lab, Rich Brown and John
- 9 Koomey. They didn't have a very convenient
- 10 category of highly sensitive load, which would
- 11 have made my life easier.
- So I just put office equipment up there
- 13 at the top. And the dashed line across the top is
- just the level of reliability that we try to
- 15 provide right now. And we attempt to provide a
- 16 universal quality and reliability of service to
- 17 everybody at every single outlet.
- But we know that it's not good enough
- 19 for certain kinds of sensitive end uses, so you
- 20 can see that the top box is partially not covered
- 21 there. And one of the loads in that top uncovered
- 22 box we know because everywhere we see when there's
- 23 a UPS system or a backup generator sitting next to
- it. So we know the loads that aren't getting an
- 25 adequate reliability of service.

So, the argument here is simply that if
we were able to provide a quality and reliability
of service better tailored to each of these end
loads, then maybe the global universal quality of
service could again be pushed down somehow. Could
we live with lower utility quality of service.
And, you know, would that deliver us some big cost
savings? I think we actually don't know right

8 savings? I think we actually don't know right
9 now.
10 Okay, just one word on security. I

think I've already gone over time. Obviously security of the grid is something we're very concerned about now, and the grid's are very vulnerable target. To the extent that sensitive loads could be provided for independently of the grid, obviously it makes it a less attractive target, makes us able to survive outages with less consequences.

So, basically I've argued -- last slide -- a comprehensive and consistent approach, as Joe already told us, is needed to estimating the benefits. I think it's valuable just to, as I said, make the simple expedient of creating a list and sticking to it, just to remind yourself of everything that's on it.

1 Many of the issues, very complex and 2 imponderable. I think that effects on the grid 3 and reliability pretty high on that list.

And then one final thought that I wanted to leave you with, which is that amongst all this detail on estimating individual benefits and so on, probably we should remind ourselves that we are talking about a major paradigm shift here, really going from a more distributed to a less distributed power system, and so there are going to be all kinds of consequences, you know, good and bad, that we actually can't anticipate at this time. Just like electrification of the economy or other large changes of that magnitude.

MR. TOMASHEFSKY: Thank you, Chris.

Next up is Snuller Price. He's doing double duty this afternoon; so this will be his first of two presentations.

MR. PRICE: Thanks, Scott. In this first section what I wanted to talk about and summarize is a sort of parallel proceeding at the CPUC on avoided costs for the energy efficiency program. Although this is a panel on the sort of existing or past studies, this is still an ongoing proceeding at the CPUC with workshops later this

summer in June. And I'm going to try to do the quick summary.

- I was, I think, behind this podium two

 weeks ago with a 30-minute version of this. So I

 apologize if you've seen a lot of these slides

 already. This is the 20-minute version.
- 7 The avoided costs, and for those that are sort of new in this area, is another way of 8 9 saying well, what are the benefits of doing it --10 in this case, energy efficiency. And the benefits for evaluating the public goods charge funded 11 12 efficiency programs have to be quantified in order 13 to be able to do that analysis for the efficiency 14 programs.

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- So what I'm going to present to you is how those numbers look for the efficiency side.

 It's important to keep in mind that these numbers were developed for the efficiency programs. They were developed with a stakeholder group that included a lot of groups, including the utilities and CPUC. Also NRDC, ORA, a number of groups have looked at these. And that workshop has been progressing as focused on applications to energy efficiency.
- 25 So one of the natural questions that you

can write and ask is, well, how do these avoided
costs apply to distributed generation. Seems like
a natural question. And that's actually a topic
that's going to be discussed in the June workshops
of the CPUC. So, if that's your question I can't

answer that yet.

I wanted to give another kind of a little background with the relationship to Title 24, which is the building standards process here that the California Energy Commission has.

Because with support from PG&E and others through the Title 24 standards process, there's something that's similar in terms of avoided costs and the shapes that I'm going to talk about for that.

So, with the CPUC avoided costs for new efficiency measures, which include retrofit and new construction, with the building standards in the state on energy efficiency with similar methodologies, we think we've kind of got at least some uniformity among efficiency pieces.

So what does this look like? What I've got here is kind of jumping to a picture that I like to use to sort of show what we did for the energy efficiency. And for those who have done this type of thing in the past, this picture looks

- 1 quite a bit different.
- 2 The existing set of avoided costs for
- 3 energy efficiency that had been done under the
- 4 CPUC had really one number for a number of
- 5 different categories for the whole state and for
- 6 the whole year. So, just sort of one number,
- 7 dollar per kiloWatt hour.
- 8 And what we tried to do was really
- 9 disaggregate each of those cost components into
- 10 time -- there's an actual number for each hour of
- 11 the year -- by area. And what we did was divide
- 12 by climate zones that are used in order to
- 13 estimate how efficiency measures will reduce load.
- 14 And then for these individual categories.
- Now, the components that we have on
- here, this blue piece -- and we're going to be
- 17 talking about each of these components in a little
- 18 more detail -- the blue piece here are avoided
- 19 generation costs with losses. The green piece is
- 20 our environmental externality. The red piece, the
- 21 reliability externality. And on that reliability
- 22 that's a bulk system ancillary services type of
- 23 reliability definition. And the gray piece is
- labeled here as price elasticity of demand
- 25 externality. And what that really is, is

- wholesale market price effects.
- Now, notice on Wednesday here I've got a
- 3 yellow piece, the T&D cost, okay. What we found
- 4 by looking at utility loads and temperatures is
- 5 that really the transmission distribution capacity
- 6 projects are driven by those days that have the
- 7 hottest times. So in order to estimate the T&D
- 8 avoided costs -- and I'm going to talk about this
- 9 in a little more detail -- we use the weather
- 10 files by climate zone in the state to allocate
- 11 those costs to hours.
- Back to the relationship with the past
- avoided costs, this reliability externality piece
- 14 and the elasticity of demand piece are new. The
- other pieces have been a part of the efficiency
- avoided costs in the past for Title 24, as well.
- 17 Here's a quick chart that shows the
- 18 summary of the project requirements. And what I
- 19 wanted to get to is the level of disaggregation
- 20 that we've got. Under the sort of traditional
- 21 avoided costs I've got electric generation,
- 22 electric T&D. We also did natural gas avoided
- 23 costs. We have natural gas procurement, natural
- gas transportation.
- 25 Electric generation and where the x's

were was what CPUC was really looking for in terms

- of the level of disaggregation. They were looking
- 3 for hourly estimates of avoided generation costs.
- 4 And we said that that is appropriate. And
- 5 recommended also that those vary by location in
- 6 the state.
- 7 So the R was our recommendation, and
- 8 that's what's in the draft set of avoided costs
- 9 that are out there now. And I should mention,
- 10 these numbers, I believe, are going to be on the
- 11 CPUC website if they're not already. And
- certainly there's a very large report, 300 pages
- or something, about each of these in detail that's
- on their website.
- 15 Electric T&D piece, as I mentioned, vary
- by hour and location. Natural gas procurement is
- more monthly, monthly variation and forward
- 18 natural gas prices. But they also vary by
- 19 location, northern and southern California.
- The environmental externality,
- 21 reliability adder and demand reduction benefit and
- the wholesale market prices are generally annual
- values. But a lot of those are multipliers to the
- 24 market price, which varies by hour. So you end up
- 25 actually with some hourly variation.

L	I don't want to spend a lot of time on
2	the formulation, but this gives you a sense of
3	which of those pieces are included and how they
1	add up in the analysis.

On the electric said we have the commodity, ancillary services. This market multiplier; losses. And then we've got an add term. T&D costs and environmental externalities. So we've got all those pieces sort of under the electric side. And a similar set of components for natural gas.

What I want to do now is sort of walk through how we did each of those components. What our approach was, was to estimate each of these components by area, by hour and then add them up.

The first set, market price forecast, our approach on the market price was really to look at the market. There's been a lot of work in the past on, you know, production cost models and so on. Our feeling was, wow, we've got this great source of data out there, at least on the market prices. You can go out and you can get forward price curves. So why not use that. Of course, at some point that breaks down. In about 2008 or so you get either no contracts or contracts with so

- 1 little liquidity that you have to move to
- 2 something that I've titled here, LRMC, which is
- 3 more of a long-run marginal cost based on the
- 4 CEC's forecast of natural gas prices.
- 5 Putting those two pieces together, along
- 6 with assumptions of the costs of new installed
- 7 generation capacity, and again we used some
- 8 Commission numbers, we got a market price forecast
- 9 for northern California and for southern
- 10 California over time.
- 11 This is just the annual average number
- for one example. This we allocated to hour,
- 13 actually, based on historical market price shapes
- from the PX during what we call the functional
- 15 market period.
- 16 On top of the market prices we had
- 17 ancillary service costs. We estimated that as a
- 18 percentage of what the market price looks like,
- 19 with some regression analysis. What we found is
- 20 it's really pretty remarkably stable at around 3
- 21 percent of the commodity prices. And, again,
- 22 there's a lot more detail in the report on how
- 23 this works out, but if you use that number as a
- 24 multiplier you get higher ancillary services costs
- 25 during higher priced periods. And it tends to

- 1 track pretty well.
- 2 The third component is this market
- 3 elasticity estimate. What this is, is if we can
- 4 reduce what the peak loads are through our
- 5 efficiency measures, how is that going to result
- 6 in a different wholesale market clearing price in
- 7 the state.
- 8 Again, we did pretty considerable
- 9 regression analysis looking at this, and applied
- 10 what we thought and saw from our regression
- 11 analysis there to the estimated residual net short
- 12 positions of the major utilities in the state.
- Now, the RNS assumption that we used, because we
- 14 didn't get detailed procurement data from
- 15 utilities, nor do we really need it for this, was
- 16 5 percent.
- 17 So although there is a market price
- 18 effect, a majority of our energy is already
- 19 purchased through long-term bilateral contracts
- and what-have-you; and so that effect turns out
- 21 net to be about 7 percent increase in the market
- 22 price estimate.
- T&D avoided costs, and I'm sorry this
- 24 map turned out to be pretty poor in the
- duplication, what I wanted to give you a sense for

1 though was different climate zones. We carved the

- state up into -- we didn't, the California Energy
- 3 Commission had established climate zones for
- 4 different areas in the state for the building
- 5 standards work.
- 6 And what we did was overlay that with
- 7 investment cost data from the utility filings.
- 8 And estimated where the T&D avoided costs were for
- 9 each of those climate zones. So that gets you to
- 10 \$1 per kW number.
- Here on my map the red areas have a
- 12 higher avoided cost, somewhere in the range -- and
- 13 I'm sorry there's no scale on here -- but
- somewhere in the range of \$60 or something like
- 15 that, per kW year. And detailed numbers are in
- 16 the report. Down to very low areas, low cost
- 17 areas like San Francisco Bay Area, which were more
- in the \$8 range.
- 19 Those costs were then allocated based on
- 20 climate data. Peakier areas that are in the
- 21 Central Valley that have much more kind of extreme
- 22 days, those costs end up getting allocated a fewer
- 23 number of hours, which gives you higher incentive
- 24 for efficiency during those critical peak heat
- 25 storm days.

1	If you go to the coast and you have a
2	lot of mild days, those T&D costs tend to be
3	allocated over across, you know, a whole bunch of
4	hours, and tends to be quite lower on a per
5	kiloWatt hour savings metric for efficiency.
6	Emissions. A couple things on

Emissions. A couple things on environmental externality piece. We included avoided NOx, PM10 and CO2 emissions. Okay. NOx and PM10 have market prices that you can look at and lean on for avoided energy consumption. So we went and looked at those markets and those market prices.

CO2 emissions are different. And they were added in, even though there's not a mandate on CO2 or prices for CO2 offsets that are mandated in the state, so as a policy for efficiency those are included. And those actually make up a majority of this cost curve that you're looking at here.

For each hour of the year we had an estimated heat rate that was implied by the market price. We used that heat rate to follow what that meant in terms of what the marginal unit is, what those average emission rates would look like, and then translated that to dollars per megawatt hour

1 benefit of reduced consumption during that hour.

I know I'm going quickly, but hopefully

3 that makes sense.

the whole year.

So what does this look like when you start to add it up and you look at a whole picture? And what I have here is just for one example place. This is in PG&E's San Jose planning division, which is in the climate zone there, South Bay. And I've got a picture of the whole year's worth of avoided costs. And I'm showing the maximum value by month and hour for

So what you see is I've got hours 1 through 24, and months 1 through 12. And what you find out when you look at a curve like this is wow, this landscape is not looking flat. Okay. What we've got here are a pretty considerable peak in the middle of the day in the middle of the summer. And that's based on the weather profile in that area, the expected T&D expenditures for capacity in that area, and a summation of the other factors that I talked about.

23 We just looked at a whole year. Well,
24 how does it look like if we just zoom in on two or
25 three days? And here's a picture of that. Again,

I've got the same components we had earlier in the
stylized chart, but these are the actual values
that we have for this one example, again in the
San Jose planning division.

The layers are ordered in the same way that the legend is, so although some are small you can kind of get a sense of where you're at. Not sure how well that duplicated, but I think these presentations are available on the web, as well. Get detail.

So, what does this do for efficiency?

Now, remember we used to have just one value, one flat value for each of these components for the state. And I've got results for three types of example measures on the efficiency side, using those existing avoided costs. And those are the red bars here.

And what you find out is that the avoided cost is something like \$78 per megawatt hour levelized value. For air conditioning, which saves, obviously, energy during the hot periods; for outdoor lighting, which obviously saves energy during the middle of the night; and refrigeration, which saves energy 24/7. You get the same level of avoided costs.

1	Now, if you recompute those values of
2	those savings for air conditioning, outdoor
3	lighting, refrigeration with these new avoided
4	costs what you find out is that you get a
5	significantly higher incentive to reduce air
6	conditioning load versus refrigeration or outdoor
7	lighting. And the number moves from \$78 in this
8	case to about \$136 or something like that. So
9	what this does is it really shifts more value
10	towards peak load reductions for the efficiency
11	program.
12	I think that is the last slide and we're
1 2	going to take guartians often the namel

1 13 going to take questions after the panel.

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MR. TOMASHEFSKY: Thank you, Snuller. As Carl comes up I just want to remind those who are listening on the web that each of these presentations are available on the website and downloadable. So if you need to follow along, you can do so.

MR. SILSBEE: Thank you. I appreciate being here today. We'll be filing more extensive comments on the issues that are the subject of today's workshop in a week and a half, on the 17th. But I'd like to share the highlights with you today.

1	What I'll do is I'll step back from the
2	microphone and talk a little louder. Does that
3	work for you? And then can you still hear me?
4	No? Okay , I'll try to get modulated. Thank you.
5	Let me start with a key observation.
6	There's a world of difference between, for
7	example, a rooftop solar unit, a large industrial
8	cogen unit or a diesel engine used by, let's say,
9	a hospital as backup when there's an outage.
10	When somebody talks about DG can do
11	this, or DG can do that, I think you need to ask
12	the question, well, what kind of DG are you
13	talking about. Because the benefits and the costs
14	associated with the DG unit are going to be very
15	much a function of the technology and the
16	application of that DG unit.
17	As we move forward in this proceeding we
18	need to step away from a one-size-fits-all
19	thinking about DG, and really inquire, as we're
20	asking about benefits and costs, what are the

*i*e specific technologies and applications that are at issue here. And we need to tailor policies that are appropriate for those kinds of technologies and applications.

25 Because of the variety I just talked

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- about DG can serve a number of different roles.
- 2 Most of the DG applications today are installed by
- 3 customers and they're either for bill savings,
- 4 units that would run many hours of the year, or
- 5 they're backup for reliability purposes, usually
- 6 units that will only run when there's an outage.
- 7 Over the last few years we've worked on
- 8 modifying our interconnection rules to help remove
- 9 barriers to customer DG to better enable customers
- 10 to make choices in installing DG for self
- 11 generation purposes.
- 12 Another potential role is for DG as a
- grid resource, something that the utilities would
- 14 pursue as an alternative to investment in
- distribution feeders or distribution circuits.
- 16 Our expectation, and I think this is
- 17 confirmed by some of the other panel presentations
- 18 today, is the DG in that function is likely to be
- 19 highly localized and of a relatively short time
- 20 duration. In other words, a deferral of
- investment, not necessarily a replacement of
- 22 investment.
- One of the reasons for that, I think, as
- I look at the numbers, is that most DG units just
- 25 simply can't match the 99.99 percent reliability

1	that	the	distribution	grid	now	provides	to

- 2 customers. What that means is that DG units are
- 3 more likely to serve what I might call a topping-
- 4 off function. In other words creating an ability
- 5 to improve reliability in a problem area by being
- 6 available at times when the circuit would
- 7 otherwise be unable to fully supply the needs of
- 8 the customers.
- 9 An interesting idea that has come out
- 10 through the CPUC process and recent decisions is
- 11 this notion of physical assurance. I think that
- 12 creates a very interesting opportunity for
- 13 customers. In other words if you have a self
- 14 generation unit that you would ordinarily rely
- 15 upon, but you are connected still to the grid, you
- 16 would provide the assurance to the utility that if
- 17 your DG unit drops that you can be interrupted so
- 18 that the utility is not forced to rely on
- 19 supplying backup power to the DG unit to meet the
- 20 needs at a time when the DG unit is otherwise
- 21 unavailable.
- 22 What that does is it allows the customer
- 23 to tailor the level of reliability that they want
- for the service that's provided them.
- Next let me go through some points that

1	Ι	think	you	all	know	very	well.	Unfortunatel ¹	ý
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- they're sometimes easy to overlook in practice.
- 3 First, is let me stress that DG needs to be looked
- 4 at from different perspectives. Everyone who has
- 5 gone through the DSM standard practice manual
- 6 understands this basic analytical structure.
- 7 A DG resource would reduce utility costs
- 8 and will also reduce the customers' bills. And,
- 9 of course, these benefits are not additive.
- 10 They're just the same manifestation of cost
- 11 savings, but from two different perspectives; the
- 12 utility ratepayer perspective, and the individual
- 13 customer perspective.
- 14 Another important issue is we need to be
- very careful when we start ranking and listing
- benefits that we not engage in double counting.
- 17 The CEC last August released some cost estimates
- 18 for different forms of central station technology.
- 19 For instance, there's a CT cost estimate, and a
- 20 CCGT cost estimate. Those resources already take
- into account interconnection costs, necessary
- 22 environmental controls and purchase of
- 23 environmental offsets.
- So it wouldn't be appropriate to
- 25 separately credit a DG unit with the capability of

avoiding the capacity cost of a CT proxy and also crediting it with emission values, because those are already captured in the cost of the capacity proxy.

And I think as we go through lists of DG benefits we have to really ask ourselves, is this somehow captured through some other benefit. And critically look at the different benefits from that perspective.

And just a final point. We shouldn't leave out the costs which are charged to the DG customer for services that are provided by the utility grid. Standby charges, backup service charges are intended to be cost-based. And they should be part of any analysis of DG units from the customer perspective.

Let me close with our viewpoint on DG.

Most importantly, as I suggested earlier, we want
to support cost effective customer choice for DG.

What that means to us is sending the appropriate
price signals for DG through our rate designs. We
do not want to artificially encourage DG. We do
not want to discourage cost effective DG.

We have worked hard to try to improve the interconnection process, to make it simpler

and less expensive to DG customers. We are

charged with insuring adequate reliability to our

customers. We need to protect the assets we have

out in the field. And we need to protect public

and employee safety. So those remain important

considerations in the interconnection process.

We'd like any subsidies that are provided to DG in the interest of promoting the technologies or demonstrating them to be explicit. We'd like them to be consistent with California's adopted policy objectives. And essentially and eventually we'd like to be accountable to our customers that we've spent the money on subsidies wisely.

Second, we're now considering DG and the distribution planning process. And I'd just like to make a point. That under cost-of-service ratemaking we have an obligation and a financial incentive to find least-cost solutions. Between rate cases any savings we can find enter to the shareholders. And then when things are trued up in the next ratecase they they're flowed back to our customers. And that does create an opportunity for us to look for solutions that are least cost. And we intend to do that with regard

- 1 to distribution DG.
- Thank you.
- 3 MR. TOMASHEFSKY: Thank you, Carl. Last
- 4 up is Kevin Duggan.
- 5 MR. DUGGAN: Well, I'd like to start by
- 6 thanking the Commissions for inviting me to
- 7 participate in this workshop today. I'm rather
- 8 honored, I think, to be on a panel with people who
- 9 have contributed so much to this issue of
- 10 distributed generation, and who have given such a
- large amount of thought to it. I'm rather -- I
- 12 feel I have a daunting task following these
- people. But, well, I'll try.
- 14 I represent the California Clean DG
- 15 Coalition. This is an ad hoc group of parties
- interested in distributed generation. It
- includes, among others, Chevron Energy Solutions,
- 18 Cummins, Incorporated, RealEnergy and Capstone
- 19 Turbine Corporation. I mention those people
- 20 because I know that representatives of those
- 21 companies are here today.
- 22 The Coalition has been involved actively
- in a number of proceedings before the PUC over the
- last maybe two years, and I'm very pleased to be
- 25 here representing the Coalition today.

1	The focus of the presentation that I'd
2	like to do today is firstly and very briefly to
3	summarize what the DG Coalition and DG parties
4	have presented to the Public Utilities Commission
5	previously on the benefits basically of
6	distributed generation.
7	And then I wanted to go to another
8	point, and that is to try and see if we could
9	learn anything out of the recent experiences in
10	California that might be relevant to understanding
11	the benefits distributed generation can provide.
12	And I'll get to that later.
13	I've got a little note at the bottom
14	here of some assumptions, because as I re-read
15	this I felt it was useful to at least bring out
16	the implicit assumptions.
17	And they are I'm assuming that the
18	electricity system will continue to be regulated.
19	That doesn't mean necessarily that it will or will
20	not be subject to some level of competition. But
21	it does mean, I think, that the electricity system
22	will have a special set of regulations of some
23	sort as we go forward.
24	And the other thing that I believe will
25	be the case and is implicit in this is that the

grid will be a central part of the electricity
system. And that that will continue to be the

case.

So, this slide presents two of the

studies that have been discussed presented by

distributed generation parties to the PUC in

recent times. These two studies were either

presented or referenced in the departing load cost

responsibility surcharge proceeding.

Now, a lot of people today have already talked about the components that make up these benefits here, so I'm not going to talk about that. The only thing that I'd like to highlight from this particular slide is that you can see that the benefits both sides calculate are not trivial; something between 3 and 4 cents per kWh.

This was a part of the cost
responsibility surcharge proceeding that
distributed generation people submitted on. Prior
to their proceeding, of course, there was another
Public Utilities Commission proceeding which was
looking at issues to do with distributed
generation within the utility planning process. I
think early last year a decision came out on that,
which did recognize that there was some role for

distributed generation. I think as long as it was
cost competitive and as long as it was at least as
reliable as the grid system. Or alternatively, as
long as physical assurance was provided.

But that's about as far, I think, as -I don't know, I'm sort of characterizing the
conclusions very briefly -- but that's, in
essence, where I understand the Public Utilities
Commission has got on incorporating DG
specifically in the overall electric system.

Now, I want to go on to the second part of the things I'd like to do which I think is more interesting. And then as I prepared for this presentation I tried to think about how the experiences we have had basically since AB-1890, the attempt to restructure the industry and the subsequent events, the electricity crisis, how things that were fleshed out from out of the electricity system from those experiences; how they may have been changed by how distributed generation might have interplayed with those outcomes.

And so before I look at that I thought it useful just to highlight the things that I felt were fleshed out. The ratepayer guarantee. This

seems to be an assumption that the ratepayer will insure that the utility will receive return on the

3 activities it undertakes, really at the direction

4 of the regulators.

And the cost of the guarantee is
manifest in recent years in the form of CTC
charges and departing load charges.

8 Interestingly, the ratepayer guarantee, I think,

9 is now transferred into a guarantee over the

10 Department of Water Resources long-term contracts.

11 And so the ratepayer is now paying various fees,

gets incorporated into the departing load charges

and things of that nature.

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Another thing that we learned is the relatively static nature of the asset mix, the generation mix that the electricity system has.

There are long lead times to build new capacity.

It takes a long time for assets to fully recover their costs. And, in effect, you see how slow it is to adopt new technologies when you look at things like the efficiency across the nation of thermal generation. It's been pretty static for quite a long time despite improvements in the technology. So this is another characteristic of the electricity system.

1	Average cost pricing within customer
2	classes. I'm going to talk a little bit more
3	about that later. I don't want to talk too much
4	about that right now. What I can say about this
5	is that customers within a class don't
6	necessarily, the price they pay for that doesn't
7	necessarily reflect the true cost. And it goes to
8	the point of Chris' supply curves which are
9	hockey-sticked, that everyone pays the same price.
10	The fourth point I've got here is
11	centralized decisionmaking with concentrated
12	supplies, which some people say was really the
13	cause of our electricity crisis. Too few players
14	with too much power were working.
15	A fifth point I've got here is that the
16	investments are very large and take a long time to
17	bring the new assets into the marketplace. It
18	takes a long time to build new generation. And
19	even longer to build new transmission distribution
20	facilities.
21	The last point I've got here is
22	emissions, but people have just discussed that
23	point I think already, and so I don't want to talk
24	about that again.

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My purpose in listing these

1 characteristics is to see if DG could have helped

- 2 ameliorate the effects of some of these
- 3 characteristics. It must be said that it's not
- 4 my view, or it's not the view of the Coalition, I
- 5 think, that the electric grid based system should
- 6 be replaced by DG. Most DG technologies are built
- 7 to operate parallel with the grid.
- 8 And so they at least implicitly have
- 9 this fundamental view that the grid is a central
- 10 part of what's going on here. So please don't
- 11 think that anything I'm doing here is advocating
- 12 anything other than that.
- So, looking at how DG may play into the,
- or help ameliorate some of the effects, and
- therefore provide some benefit to the system, how
- 16 would DG help reduce the potential costs of
- 17 ratepayer guarantees. As already mentioned,
- 18 already the guarantee results in various charges,
- 19 CTC charges, departing load charges, those sorts
- of things.
- 21 The CTC charges are the result of
- 22 investments that have become uneconomic. QFs are
- among those things that result in CTC charges.
- 24 But these investments are often long term in their
- 25 nature and they cannot be terminated.

1	As I understand, they include things
2	like the nuclear power plants, the QFs facilities,
3	which have attained a 30-year life expectancies
4	and paybacks. Now, of course, distributed
5	generation still today can't alter those
6	historical investments, but it can help to reduce
7	the risk that future assets will become strained
8	and long-term and will require CTC charges.
9	Many distributed generation systems have
10	paybacks of two to five years. And this
11	relatively short payback period reflects the
12	customers' requirements. You see this requirement
13	reflected in comments that businesses make
14	regarding the core/noncore where they're saying
15	even five years commitment for power supply is too
16	long. Today's business requirements are for a
17	very short and quick rapid change. The only
18	constant business today is change, in essence.
19	So they look for, and in effect they
20	come to us and ask for a payback on distributed
21	generation that's two, three years. They want a
22	very quick turnaround. So adding more distributed
23	generation to the electric supply mix will reduce
24	the average economic life of our electricity
25	systems assets. And thereby will help to mitigate

the risk of a future long-term stranded assets and
the costs associated with them.

It's one way that I think adding to the
mix and diversifying the mix of generating assets
and electricity assets can provide a benefit, I
guess.

DG helps avoid costly static asset mixes. The quicker payback of most DG means that the benefits of the investments can be delivered more rapidly than otherwise. This enables the asset mix to take on a more dynamic characteristic enabling the electric system to adopt new technologies, including higher efficiency technologies, more quickly.

DG also brings a level of diversity to the generation mix. It reduces the reliance on limited range of technology and this adds to the diversity of the generation base. Which is generally seen as a good thing for reliability and robustness of the system.

Now this is to do with the average cost pricing approach of -- and I'm sorry to have a graphical representation here; I find graphs are either for some people too complex, and so I apologize to those people. And for people who

think that I'm over-simplifying electric rates, I
apologize to those people.

Maybe this graph is just an apology, but it's really attempting to say that there are -- at the margin there are some customers whose costs of getting power to them is higher than other customers. All of those customers within the same rate class pay the same price. The lower cost customers are essentially providing a subsidy to the higher cost customers.

So the customer, themself, does not see the true cost of supply. And often will see that the cost of using distributed generation maybe actually be a little higher than the cost of taking power from the grid.

Now, the overall system could benefit, though, by installing for those marginal customers distributed generation which is lower than the marginal cost of meeting their needs through grid expansion or substation expansion. And so the average price across the whole customer base could be lowered by using distributed generation to meet those marginal customer needs. That's the intention of that graph that may be more complex than need be.

L	So, let's move on from there. It's too
2	late for graphs. DG can reduce the demands on
3	centralized decisionmaking. This is something
1	that we see now with, you know, the procurement
5	proceeding that decisions are made central. The
5	risk of centralized decisionmaking is that we end
7	up with decisions that are too much alike. And if
3	those decisions turn out to be inappropriate, then
9	we have a major problem.

DG can be implemented at the customer level. It brings more players into the process of determining how the state meets its energy needs. People will make different and independent decisions which will make for a more diverse set of decisions, and a more robust energy supply system. I think that's something of value, also.

Because DG is small it can reduce the need to oversize grid assets and thereby defer costs. This is essentially part of that deferred asset argument. Another important benefit of small size of DG is that it can be deployed relatively quickly. DG capacity can be installed and operated in a matter of months, whereas large generating facilities, and to a greater extent, transmission upgrades, can take years before they

1 become productive. So, the effect of that sort of

- 2 benefit.
- The other thing, and this is a picture I
- 4 took from the economists, I sort of planted in
- 5 here. But I think it's important. It's about
- 6 where the next generation distribution system is.
- 7 And what does it look like. And what you see here
- 8 is a picture that shows -- the top one is the sort
- 9 of conventional system where the central power
- 10 plant is at the center of the picture.
- 11 And a lot of people are talking today
- 12 about a new self-healing sort of internet-based
- 13 kind of an electricity system. It's a system
- 14 where now the center of the picture is replaced by
- this control center, which is a computer that's
- 16 intelligently communicating between loads and
- 17 generation. Generations are all sorts of types;
- we've got distributed generation, wind; we've got
- 19 central power plants.
- 20 This is a self-healing rerouting of
- 21 power to main problems. This is a more highly
- 22 reliable system than we have today. Now, the
- 23 reason why I put this here is because distributed
- 24 generation not only plays a role in this
- 25 particular model, but the distributed generation

technologies that are around today, including fuel

- 2 cells and microturbines and photovoltaics, all
- 3 have the digital electronics embedded in them
- 4 today. That that will enable this kind of a new
- 5 next generation grid to actually function and
- 6 communicate.
- 7 I know, talking about Capstone
- 8 specifically, our microturbines, and I think it's
- 9 the case with a lot of technologies, microturbines
- 10 are already set up so that we can communicate with
- 11 them and operate those machines remotely. So
- that's something of a vision of the future.
- 13 Distributed generation technologies can help us
- 14 get there.
- This is my last slide. There are no
- 16 numbers in this slide, although it does -- I'm
- 17 sorry, Joe, it does say quantifying the benefits,
- but there are no numbers because -- reminds me of
- 19 this. You know, there are no numbers in here
- 20 because I'm actually an economist by training, and
- 21 as I read recently there are three types of
- 22 economists. Those who can count and those who
- 23 can't.
- 24 (Laughter.)
- MR. DUGGAN: But what I was trying to do

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in this slide was to say that we have had some

- 2 experiences in California that have fleshed out
- 3 some costs involved in our electricity system.
- 4 You know, the cost of the guarantee has been
- 5 quantified to some degree through departing load
- 6 charges and other charges.
- 7 And there are other things that have
- 8 been happening in California. You know, the long-
- 9 term contracts and departing load charges, all
- 10 these sorts of things. It's information that
- 11 we've got out of our recent experiences. And I
- think it would be very useful and very insightful
- 13 to look at that information and to see what it
- tells about the costs of some of the things that
- 15 we could address potentially through the use of
- 16 distributed generation. I think there might be
- 17 some information in our experience in the actual
- 18 numbers that now we're paying for.
- 19 Thank you.
- 20 MR. TOMASHEFSKY: Thank you, Kevin; and
- 21 thanks to all of you for providing your input.
- Now we're going to have an opportunity to get some
- 23 feedback from folks.
- 24 Before we start, actually we do have a
- little bit of time, so this can work nicely. I

- 1 just want to remind that we are still in the
- 2 process of recording this transcript, so if you do
- have a question, I guess what we can do is we can
- do it by parade. Commissioner Geesman.
- 5 PRESIDING MEMBER GEESMAN: Let's do it
- 6 by rank.
- 7 MR. TOMASHEFSKY: We'll start with you.
- 8 But let me do the logistics first.
- 9 PRESIDING MEMBER GEESMAN: Thank you.
- 10 MR. TOMASHEFSKY: If you don't mind.
- 11 So, and of course, you have your microphone there,
- so you don't have to go anywhere.
- But when we do get to that point we'll
- just go down and you could form some sort of
- 15 collegial line and ask your questions. Make sure
- 16 you do state your name and affiliation again, and
- 17 please drop off a business card to our court
- 18 reporter.
- 19 And with that, I offer you the mike.
- 20 PRESIDING MEMBER GEESMAN: I only had
- one question, actually. I want to thank all of
- the panelists for your presentations. I've read
- 23 many of your papers previously and I think that
- they're very helpful to the development of this
- 25 record. I think they'll be helpful to the PUC.

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- 1 And I know they're helpful to the Energy
- 2 Commission in trying to chart our course.
- I had a question for Carl. As you may
- 4 know in our 2003 Integrated Energy Policy Report
- 5 the Energy Commission embraced the recommendation
- 6 that we attempt to bring more transparency to the
- 7 distribution planning process.
- And I was intrigued to learn more about
- 9 your thoughts. And I'd invite the other
- 10 utilities, as well, to address this question in
- any written comments you file. How you think the
- 12 regulatory system can better provide transparency
- in that distribution planning process, and how can
- 14 we better assure that distributed generation is
- considered an apples-to-apples option by
- 16 distribution planners?
- 17 I'm a little bit wary of this, having
- gone through the process in the '70s where, for I
- 19 would estimate a good ten years, we flogged the
- 20 issue of trying to make demand side measures an
- 21 equal status option in generation planning. I
- 22 think we made some progress in that area after
- 23 about ten or perhaps a little bit longer years of
- flogging.
- I wonder if we couldn't jump-start this

1	process	as	it	relates	to	distributed	generation	in

- 2 planning for the distribution system.
- 3 MR. SILSBEE: As an economist it's
- 4 difficult for me to get into the issue of
- 5 transparency with regard to what the engineers do
- 6 in evaluating T&D systems. I find the issue
- 7 somewhat arcane, difficult even though I did have
- 8 an undergraduate engineering degree.
- 9 The soapbox I always get on is one of
- 10 focus on incentives to do the right thing. I
- 11 think there's two elements of that. One is making
- sure that the ratemaking process puts the utility
- in a situation where they're enabled to do what's
- 14 right. In that regard I worry about
- 15 micromanagement which I think sometimes is
- 16 counterproductive.
- 17 And the other thing is a free flow of
- information. I don't think there's any question
- 19 but that the focus that the Commissions have had
- 20 on DG has caused utilities to look more carefully
- 21 at the opportunities. And I think that's
- 22 something that's important.
- 23 At the same time I worry very much about
- 24 attempts to be prescriptive about the direction
- 25 that's given by the Commissions. I think it's

1	important	to	create	an	incentive	structure	that

- 2 enables the utilities and customers to do the
- 3 right thing with regard to DG; but to ultimately
- 4 let the choices be made by those who are in the
- front ranks, so to speak, and empowered with the
- 6 responsibility to make such choices.
- 7 PRESIDING MEMBER GEESMAN: Thank you.
- 8 MR. TOMASHEFSKY: I'd be curious to open
- 9 that up to the rest of the other panel members,
- 10 actually, for a brief response to that, as well.
- 11 Maybe we could start with you, Joe, and just work
- 12 across the table.
- MR. IANNUCCI: Well, I get to be on the
- hot seat, too, huh? It's a very good question,
- 15 Commissioner. I think it opens up a whole range
- of issues as to whether the tools that the
- 17 ratemakers can use to give the proper price
- 18 signals to distributed resources are really
- 19 orthogonal to the ones you'd really like to be
- able to use for distributed resources in general.
- 21 I think about things such as customer
- 22 class distinctions versus locational distinctions.
- 23 And while I would love to see transparency in the
- 24 distribution planning systems avoided costs,
- 25 publishing some kind of a book that said where the

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- 2 me to exactly see how you could do that and not
- 3 have some trouble with cross-subsidization between
- 4 customer classes.
- 5 So I'll just bite off that tiny little
- 6 piece of the problem and respond to that.
- 7 MR. MARNAY: Yeah, I think we've got too
- 8 many economists on this panel --
- 9 (Laughter.)
- 10 MR. MARNAY: -- and a third economist to
- 11 be named later, so I find myself in agreement with
- 12 the rest of the panel. I pretty much agree with
- 13 what Carl said, that the key is just to create an
- 14 environment and incentives in which people really
- do want to do the right thing, and are rewarded
- 16 for doing the right thing.
- 17 And, of course, as an economist what
- that means, one thing above all else, which is to
- 19 just get the prices to look right. If the
- 20 customer sees something related to the true costs,
- 21 then from a societal point of view he or she is
- likely to respond accordingly.
- 23 And then just to underscore what Joe
- said, I mean that's no trivial matter.
- 25 Particularly when you're talking about costs that

1	are	not	only	differentiated	over	time.	which	we're
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- 2 fairly familiar with in the utility business,
- 3 although we haven't had a great amount of success
- 4 at delivering time differentiated prices to
- 5 customers in general, we certainly recognize the
- 6 importance of it.
- 7 Here we're worried about spatially
- 8 differentiated prices, as well, which is pretty
- 9 complex and really gets to some very sensitive
- 10 political issues that I think Joe alluded to.
- I mean no utility wants to release a
- 12 book that says my distribution system is weak in
- 13 this area. It's pretty unlikely. So, not to
- 14 undersell the difficulty of doing it, but
- nonetheless I think top priority should be trying
- 16 to deliver the right incentives.
- 17 MR. DUGGAN: I really can't add a lot to
- 18 what's been said. Price signals are important, I
- 19 agree. I guess all economists speak the same in
- 20 some respects.
- 21 I think, though, that this proceeding is
- going to be very useful in terms of understanding
- 23 how you would structure the price to give the
- 24 right signal. If it finds and agrees on what
- benefits are delivered, and I think that's a big

1 challenge in itself, just to identify and

- 2 determine what benefits are provided by
- distributed generation. We know the benefits, we
- 4 can start to look at the technical matter of
- 5 pricing or valuing those benefits. And then
- 6 reflect those values in the rates.
- 7 MR. PRICE: One last perspective on
- 8 this, and my perspective has come, really, from
- 9 trying to do some of this in New York. And I'm
- 10 going to be talking a little bit this afternoon
- about what we found in the T&D process and trying
- 12 to do that.
- 13 And in my presentation this afternoon I
- 14 think what I've tried to do is set up sort of what
- 15 DG has to do in order to get this transmission and
- 16 distribution capacity value that we've added. You
- 17 know, Joe mentioned that pretty much every study
- 18 has talked about having that piece in there, the
- 19 transmission capacity piece, the distribution
- 20 capacity piece.
- 21 And I think there is value there, but I
- 22 think there's also value in making it very clear
- exactly kind of what it is we're asking DG to do,
- 24 and be sort of as clear as possible to those
- 25 putting together DG projects, on sort of what that

- 1 looks like.
- 2 And I can talk, at least in New York,
- 3 about how that came out in terms of well, what are
- 4 the requirements really for DG in order to capture
- 5 some of that distribution value.
- 6 MR. IANNUCCI: Just following up on that
- 7 if I might, also we need to say what we're not
- 8 asking the distributed resource to do, for those
- 9 type of applications. For instance, those are
- 10 really capacity applications in the distribution
- 11 system. As you show, you only have to operate a
- few hours, so you wouldn't necessarily try and
- make that an energy resource. We shouldn't
- 14 confuse those two.
- MR. TOMASHEFSKY: Good, thank you. Any
- 16 followup at all? Great. How about let's start
- off with a show of hands of who wants to ask a
- 18 question. We can go from there. Steven, do you
- 19 want to start off?
- 20 MR. GREENBERG: Good afternoon and thank
- 21 you, panelists and Commission, my name is Steven
- 22 Greenberg; I'm with Distributed Energy Strategies.
- We're an energy consulting firm representing some
- of the folks in the room here today and ourselves.
- The question I have mostly goes to the

1 comment by Carl on distortions and wanting
--

- 2 see -- not wanting to see rates that distort the
- 3 signals. I think it's been talked about there's a
- 4 number of distortions that are already existent.
- 5 Customer class cross-subsidies exist. And
- 6 locational subsidies currently exist.
- 7 But I think perhaps as far as DG and
- 8 demand side measures go, specifically the biggest
- 9 distortion that you see now is monthly ratcheted
- 10 demand charges. And when so much of the economic
- 11 benefit of a DG unit or demand side management
- 12 measure can be lost in, you know, less than -- now
- 13 you're talking seven 9s, because in 15 minutes out
- of the 720 hour month you can lose, you know, 50
- or 60 percent of the benefit.
- I'd ask the panel, actually, and most
- 17 specifically Carl, and any other utilities, what
- 18 movement do you see towards moving towards either
- 19 a daily demand charge or rolling average. And,
- 20 you know, there is other precedent for that. New
- 21 York has gone to daily demand charges with ConEd.
- 22 Pasadena does a rolling average.
- 23 So that's the question I have.
- MR. SILSBEE: Unfortunately I'm going to
- 25 take a contrarian position on that. The studies

that I've done indicate that about half the costs

- in the delivery grid are infrastructure-related.
- 3 They tie to the geography of the grid, not to the
- 4 customer usage at individual sites within that
- 5 grid.
- The analogy would be the street that
- 7 connects your house to a major highway. The
- 8 street is sized not based on the volume of use,
- 9 but just to provide you access to your commuting
- 10 route to work or wherever you go to enjoy your
- 11 weekends.
- 12 It's the same thing with regard to
- distribution. Poles don't vary with the number of
- 14 electrons that are carried on the wires.
- 15 Underground conduits don't, either. To a large
- 16 degree these are a function of geographic density
- in the area.
- 18 Rate design specialists, of which I'm
- not one, use a variety of different techniques,
- 20 including demand ratchets, as a way to get
- 21 recovery of some of those fixed infrastructure
- 22 costs of the delivery grid. Because predominately
- 23 delivery costs are recovered in energy and demand
- charges. And, thus, when somebody reduces their
- 25 usage on the system they continue to have the

benefit of access, but aren't paying the full cost

- 2 of that connection.
- MR. TOMASHEFSKY: We can start from
- 4 Snuller's side. Do you have a comment you want to
- 5 add to that? You don't have to. Anybody else?
- Joe.
- 7 MR. IANNUCCI: When I showed the results
- 8 for the Detroit Edison analysis and I alluded to
- 9 the very interesting case of the joint
- 10 optimization, it was exactly that demand ratchet
- 11 issue that we released, that constraint. And that
- 12 really made a huge difference. That was the
- 13 biggest difference that we could make in the
- 14 market at that point, was to take those demand
- 15 charges and spread them out over the hours that
- 16 the utility really cared about that, and put in a
- 17 huge penalty if the distributed resources didn't
- work during those hours, \$1, \$1.50 a kWh during
- 19 those hours.
- 20 And when you looked at that in a more
- 21 holistic way, the market -- the air cleared; you
- 22 could see what was going on. The demand was cut
- 23 back.
- Now, I'm not going to disagree with my
- 25 friend from SCE in terms of embedded investments

in the distribution system. But when you get to

- the point when you need an upgrade, or you think
- you might need an upgrade, this just comes right
- 4 to the fore.
- 5 MR. TOMASHEFSKY: And I suspect when
- 6 we're done with a lot of this work here that will
- 7 feed into the second portion dealing with the
- 8 cost/benefit work that goes on with this
- 9 proceeding. So, a lot more to come on that
- 10 particular issue.
- 11 Any next questions?
- 12 MR. HANSEN: My name is Doug Hansen from
- 13 San Diego Gas and Electric. And my question goes
- to Mr. Price, page 13, or slide 13.
- I see in that slide it appears to be a
- 16 representation of PG&E's specific climate zone, or
- 17 a specific climate zone. And having looked at
- 18 SDG&E's some 900 circuits and when we are peaking,
- 19 and that we are fairly much a single climate zone,
- 20 I've noticed that our distribution circuits tend
- 21 to peak anywhere from 6:00 a.m. to about 10:00
- 22 p.m. And there's a huge diversity of that by
- 23 circuit. There is no singularity or concentration
- 24 that appears like the concentration I see in your
- 25 slide.

1	I was hoping you could help me
2	understand what this representation is of. Is
3	PG&E really that homogenous on its circuits? Or
4	is there something else going on here?
5	MR. PRICE: The level of disaggregation
6	here, a lot has to do with sort of how far up the
7	system you get from the customer. If you are
8	right down on the customer and the most finest
9	level at a street address, you might find the peak
10	could occur at anytime. They decide to run their
11	hair dryer, they got a peak load.
12	As you go up the system to a feeder
13	level, you might get some diversity, and you might
14	get some smoothing.
15	If you go up to substation level more,
16	distribution planning level more, and what this
17	picture is of here is out to the entire San Jose
18	kind of planning division for PG&E. Now, that is
19	a pretty remarkable disaggregation if you think
20	before we had statewide average avoided costs. So
21	we've gone down to a PG&E planning division.
22	I believe that the SDG&E's whole avoided
23	costs for this efficiency is the entire SDG&E
24	service territory.
25	Now, the T&D avoided costs here are

1 really average. As you know, you'll find areas on

- 2 your distribution system where there is no
- 3 capacity value because there's plenty of capacity.
- 4 And there are other areas that have, you know,
- 5 that may have projected capacity upgrades.
- And so what we're seeing here is an
- 7 average; it's not the extreme high; it's not the
- 8 zero; it's if you did efficiency in this sort of
- 9 planning division, on average what would that cost
- 10 look like. And then it's allocated based on a
- shape that looks a lot like the loads -- should be
- 12 as representative as we can on the loads for that
- 13 circle.
- So that's, you know, there are
- 15 admittedly some simplifications for this in order
- 16 to make it implementable for, you know, the
- 17 efficiency program evaluations. And, you know, I
- guess taking a broader context back for DG, what
- 19 we're talking about is DG on a specific point.
- 20 So it's appropriate to use -- and I'm
- 21 not here to necessarily answer what's appropriate
- for the DG piece at all, but is it appropriate to
- use sort of the average for down to a planning
- 24 division for a specific point. You know, some may
- look just like the average and some may not.

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1	MR.	HANSEN:	Thank	you

- 2 MR. SILSBEE: If I could add to that,
- 3 Doug, we have a similar concern with the
- 4 application of an averaged avoided T&D factor
- 5 across our service area, as well. I think we
- 6 probably have very similar phenomena with
- 7 different circuits peaking at different times.
- 8 I would note that the E3 study
- 9 recommends that for specific applications there be
- 10 allowed an adjustment downward to diminish the
- impact of the T&D avoided cost multipliers.
- 12 I'd like to hang onto that. I think
- 13 that's very important. The E3 study was intended
- 14 for DSM applications originally. And there's
- 15 certainly a lot of talk about extending its
- 16 application elsewhere.
- 17 But I think it's very critical to
- 18 recognize that the T&D avoided cost values may not
- 19 apply to an individual DG installation in a
- 20 particular location. It's going to be very site-
- 21 specific.
- 22 PRESIDING MEMBER GEESMAN: How would you
- 23 address it from a utility planning standpoint,
- though? I mean take the utility's perspective.
- 25 Is a circuit-by-circuit vantage point a more

1	accurate re	erlection	OI 1	tne way you	tnink	tne costs
2	and benefit	s of any	DG :	investment	to the	utility

3 should be valued?

MR. SILSBEE: Well, my understanding is
that in our distribution planning process we're
now explicitly including DG as an option, looking
at the cost effectiveness of a DG type of
application along with various ways that we might
solve a local problem in terms of distribution
upgrades.

PRESIDING MEMBER GEESMAN: But do you know how granular you get in that evaluation? Do you go by planning area or by distribution circuit-by-circuit?

MR. SILSBEE: My understanding is it gets down in some cases even below the level of an individual circuit to segments of circuits.

One thing that we do in some areas is we see differences in demand from summer to winter.

So we may take a segment of a circuit and switch it from one feed to a different feed to balance usage. This is done by monitoring loads on individual transformers in the system.

So, it's very very micro in orientation at times.

1	PRESIDING MEMBER GEESMAN: And is it a
2	standardized approach? I mean do you follow a
3	consistent protocol as to when to disaggregate it
4	to segments of a circuit? Or is it more
5	judgmental?
6	MR. SILSBEE: Well, what is defined,
7	you're way beyond the area that I know
8	PRESIDING MEMBER GEESMAN: Okay.
9	MR. SILSBEE: intimately. But, you
10	know, there are practices that we follow when
11	circuits or transformers start to get overloaded
12	and we believe that there's some accommodation we
13	need to make to continue to provide service within
14	the adequate parameters.
15	At that point people will look at
16	different solutions. One solution might be the
17	circuit switching. Another would be to fill in a
18	new distribution circuit to take demand off the
19	existing circuits. Another option in that
20	circumstance that we'll consider would be putting
21	a DG unit in.
22	PRESIDING MEMBER GEESMAN: Thank you.
23	MR. TOMASHEFSKY: Joe.
24	MR. IANNUCCI: Can I give three very
25	quick followups. Number one, in our work with the

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- 1 utilities around the United States we get exactly
- 2 the same shape of curve that Snuller was showing.
- 3 So I'll confirm that that's correct as far as I
- 4 can tell from my few years in this business.
- 5 Number two, I think the real point is
- 6 that that's not a flat surface. The real point is
- 7 that there is a peak. Whether it's in the morning
- 8 or the afternoon it interesting and very useful
- 9 for actually how you dispatch the distributed
- 10 resources.
- 11 The point is you would put in a
- 12 distributed resources if it made sense, and turn
- 13 it on whenever that peak was, if you were told
- 14 when the peak were.
- 15 And number three, I agree we need to go
- more grainy on this. If we are going to be more
- 17 transparent, and now I'm getting back to the
- 18 Commissioner's first question, then in fact we
- 19 need to have this very same data on a feeder-by-
- 20 feeder basis. I don't know that I'd go any finer
- 21 than that, but that exactly would tell you then
- 22 where to put in distributed resources and how much
- you'd have to operate them.
- MR. TOMASHEFSKY: Thank you. Kevin.
- MR. BEST: Thank you, Scott. I had a

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1 question for Snuller. Kevin Best, RealEnergy.
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- 2 Snuller, as you know, of our two dozen
- 3 plants, most of them are combined heat and power,
- 4 and most of them we run chilled water absorption
- 5 systems with our waste heat. So my question
- 6 coincidentally is on this exact same slide.
- 7 Should we have these values that we see for
- 8 straight DG that's just not running in combined
- 9 heat and power mode, not recycling their energy?
- 10 Or should we double these values for those plants
- 11 that are also offsetting electric --
- MR. PRICE: Yeah, --
- MR. BEST: -- throughput from running
- 14 chilled water systems.
- MR. PRICE: Right. And I think this
- gets to a really important point that I think Joe
- 17 brought up earlier, and others have, as well,
- 18 which is perspective. And sort of whose benefits
- 19 are we looking at here. Because I think a lot of
- 20 what to do with the sort of the, you know, the
- 21 chilled water use or the waste heat recovery
- values occur to the customer that was really below
- 23 the radar of any of this estimate here for
- 24 efficiency.
- 25 You know, this was basically for those

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1 used to the terminology, this is the sort of
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- 2 social cost test for efficiency. That's why we've
- 3 got environmental externality in there, and those
- 4 components.
- 5 If the customer is getting waste heat
- 6 recovery in addition, then that's an additional
- 7 benefit that wouldn't be on that picture.
- 8 MR. BEST: Very good.
- 9 MR. PRICE: Yeah. There, from a
- 10 financial perspective, might be things on there
- 11 such as the, you know, the value of cleaner air
- and fewer greenhouse gases that may not, you know,
- 13 financially accrue to any of our stakeholders,
- 14 either. Although, for efficiency evaluation, that
- was put in there. For efficiency, yeah.
- MR. BEST: Very good. So this does not
- 17 include recycling the energy for either boiler
- offset or for chilled water offset?
- MR. PRICE: No.
- MR. BEST: Okay. Thank you.
- 21 MR. TOMASHEFSKY: Any other takers?
- 22 DR. McCANN: I'm Richard McCann with
- 23 M.CUBED. I wanted to follow up with two comments.
- 24 The first one following Commissioner Geesman's
- 25 question about distributed investment decisions.

1	We've been an intervenor in several
2	general ratecases at the PUC. And one of the
3	things that we've always run into is the
4	opaqueness of distribution investment and try to
5	decipher the data that is handed down from the
6	utilities as to how they are doing their
7	distributions. You'll look at certain areas and
8	there will be significant excess capacity in one
9	location and actually deficits in other locations.
10	And the explanations for why those things have
11	occurred are always couched in terms which are
12	difficult to decipher.
13	And listening to this discussion it
14	makes me think that perhaps one of the most useful
15	functions that we could have in this proceeding is
16	actually have a workshop with distribution
17	engineers, basically describing how each one of
18	the utilities makes their decisions about how to
19	invest in distribution expansion in particular
20	locations. Because that has always been somewhat

ways towards answering a number of these

of a mystery in the general ratecases. And $\ensuremath{\text{I}}$

think that just having that explanation so that we

could decipher that information would go a long

21

22

23

24

25

questions.

1	PRESIDING MEMBER GEESMAN: I think
2	that's a terrific idea. And we will follow up and
3	figure out a way in which to do that.
4	DR. McCANN: The second one was a
5	followup on a comment that Mr. Duggan made about
6	the difference in time horizons between DG
7	investments and T&D or generation investments.
8	And one of the things that's not on the list of
9	benefits that I saw that was put up was basically
10	what I would call the value of information.
11	That is the ability to defer your
12	investment decision until closer to the point at
13	which the investment is going to occur. And you
14	can actually place a value on that based on using
15	financial instruments or something along those
16	lines. So it's actually something that can be
17	relatively easily quantified using financial
18	analysis. And I think it's one of the things that
19	should be on the list in comparison of DG versus
20	T&D investments.
21	Thanks a lot.
22	MR. TOMASHEFSKY: Joe, you want to
23	respond to it?
24	MR. IANNUCCI: That one is fun, that is

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really fun because those are actually the same

1	things,	those	are	two	sides	of	the	same	coin.	Ιf

- 2 you look at how a distribution planner really
- plans, what they're trying to do is to manage
- 4 risk. They may not know it, but they manage risk
- 5 every time they make a decision.
- And so that's really kind of the same
- 7 thing looked at from two different standpoints.
- 8 The value of modularity and portability and such.
- 9 And that will be a sleeping giant. I think
- 10 there'll be some very interesting research coming
- 11 out soon on modularity and portability, and how
- that plays against the risk that a distribution
- 13 planner has to live with.
- MR. MARNAY: Can I add a couple points?
- MR. TOMASHEFSKY: You sure can.
- MR. MARNAY: Yeah, I completely agree on
- 17 the options value part of it that that's exactly
- 18 right. I mean the longer you wait the more
- 19 options that you have. And that's actually worth
- 20 something. And there are actually ways to
- 21 calculate that.
- Just to come back to a point that Joe
- 23 made earlier about upgrades. It's when the
- 24 upgrade is due that things become important here.
- 25 I'll just make two comments on that.

1	Number one, an idea that we've kicked
2	around although we've never really tried to flesh
3	it out at all is it would be much more rationale
4	ratemaking if you started to pay for those
5	upgrades ahead of time. Because after the upgrade
6	is made and there's excess capacity, well, you
7	really don't need the DG anymore.
8	So one of the fundamental problems with
9	ratebased regulation is we only worry about this
10	and we only pay for it after the fact. I think
11	that's something to think about.
12	Second point is in terms of the
13	upgrades, the distribution system unfortunately
14	has a lot of flexibility in it. So it's not
15	exactly predictable when an upgrade is going to be
16	necessary. I mean hypothetically people imagine
17	an isolated feeder, and you know when the
18	substation needs to be upgraded and the conductors
19	and so on. But the reality of urban areas isn't
20	really like that.
21	And, in fact, wherever you live you

21 And, in fact, wherever you live you
22 might be served on several different feeders. And
23 in fact, distribution engineers are reconfiguring
24 the system all the time.

So even though you might imagine

1 hypothetically that there's some phys	ıcaı
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- 2 tangible, measurable upgrade out there in the
- future, that really isn't always that simple. And
- 4 in fact, a whole lot of things can change between
- 5 now and an actual physical upgrade really being
- 6 made.
- 7 MR. TOMASHEFSKY: Any other comments
- 8 along the table? Stephen.
- 9 MR. TORRES: Good afternoon. My name is
- 10 Stephen Torres; I work for FuelCell Energy, and
- 11 also represent the California Coalition of Fuel
- 12 Cell Manufacturers. We basically build stationary
- fuel cells for power generation.
- I have a couple comments that I'd like
- 15 to make, one -- one in process with regard to
- 16 contents. My observations from this afternoon is
- 17 that specific environmental benefits, specifically
- 18 those that are delivered by the cleanest of
- 19 technologies -- we call those ultraclean
- 20 technologies here in California -- have clearly
- 21 been identified as being very important, both by
- the Legislature as well by previous CPUC
- 23 proceedings.
- 24 However, many of the presentations today
- 25 describe the quantification of those benefits as

1	being	very	difficult	or	nearly	impossible.	So I

- just want to raise that as an issue of concern, is
- 3 that this proceeding somehow needs to address the
- 4 disconnect between environmental benefits,
- 5 environmental issues that continue to be important
- 6 in the State of California and what we've seen so
- 7 far as being just a difficulty of quantifying
- 8 those benefits.

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The second comment I have is with regard to process. And this one I really would like to start by applauding both Commissions for this joint efforts. And just to state that -- make the Commission aware that the difficulty that some parties are very much affected by this proceeding

bifurcated, prolonged and parallel proceedings.

will have in participating effectively in

In other words, we're small project developers, we're small fuel cell companies, we have very limited funds and you cannot expect us to effectively participate in these discussions if the discussions are very prolonged, bifurcated.

22 So I do want to make you aware of that.
23 I want to applaud these joint efforts, and I hope
24 that you continue to take those interests of the

small voices into account as you continue to

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1 structure this proceeding going forward.
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- 2 Thank you very much.
- 3 PRESIDING MEMBER GEESMAN: I think
- 4 that's well taken, Stephen.
- 5 DR. ELY: Thank you, Mr. Commissioner.
- 6 My name is Richard Ely. I work for Davis Hydro.
- 7 It's a small, independent hydropower developer. I
- 8 have three comments and a process question.
- 9 I'll do away with the process first.
- 10 I'd be most grateful if a member of the Commission
- 11 Staff would put on a webpage direction to many of
- the reports and papers that have been mentioned
- here. There doesn't seem to be a sort of a single
- point to go to to follow this up, and I think
- there's an excellent amount of work; it would save
- us all, at least myself, an awful lot of time if
- 17 we could have that just administrative thing done.
- I have three comments in the ways of
- 19 question, three sort of question areas. One is to
- the general public, which I will close with. And
- 21 the other two have to do with the presentations
- 22 directly.
- 23 If I may, Joe, you started very much in
- looking at the, from an economist point of view,
- 25 since we seem to have a lot of them here, at least

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1 two, you focused a lot on the --
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- 2 UNIDENTIFIED SPEAKER: The other ones
- 3 couldn't find the room.
- 4 (Laughter.)
- DR. ELY: You focused on the savings, if
- 6 you will, the technical savings and the technical
- 7 benefits. And many of your reports that you cited
- 8 were on, in effect as the economist would look at
- 9 it, a shift in the supply curve of various
- 10 features of distributed generation.
- 11 Whereas, Chris, you went on and noticed
- that there were market effects a little bit over
- on the price side, price stability you mentioned,
- I believe. And you mentioned markets.
- One of the things that I would like to
- point out is that the ISO has gone to location
- zone pricing. And sees very much that pricing is
- a highly local, a buss level, they'd like to get
- 19 it as fine grain as possible. I think that's very
- 20 important. And when we look at these kinds of
- 21 things, what's happening currently in the market
- is that there are an enormous amount of market
- 23 failures at these local markets. As you go to
- 24 finer and finer grain markets you increase the
- 25 number of market failures that can take place.

1	In effect, if you go to zone pricing you
2	go to zone market failure. If you go to buss
3	pricing, you go to buss market failure.
Д	There is a terrific opportunity

There is a terrific opportunity

therefore in terms of market structure by

introducing injecting distributed generation, in

effect, on those busses. The effect of

stabilizing the market is not in the gross sense

in terms of total prices or aggregate prices, but

rather it's very much down on the aggregate of all

the individual markets which are now buss level

markets.

economist point of view by looking at differentiation of marginal and average costs as seen on these local ISO busses. And I encourage, or if I may suggest or question whether or not studies might go through market observation looking at market performance, back to the market structure. I think that would give an awful lot of impetus as to why we, as a society, should look at those price signals to give clues where we could do better in terms of how to form the markets.

Those signals, I do not mean in any way

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1	that	the		Ι	don't	mean	to	suggest,	even	thoug	h
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- 2 it may be happening, that the utility companies
- 3 are taking advantage or any of the marketers are
- 4 taking advantage of these individual buss level
- 5 markets. Of course they are. Of course everybody
- is. Of course if I were a distributed generator,
- 7 so would I. And that's what's good about them.
- 8 They are, unfortunately, in a regulated
- 9 environment and can use these signals for knowing
- 10 when to increase, to inject, to allow to change
- 11 the system.
- 12 So, one of my questions, Chris, is could
- 13 we or are there studies that look at the market
- 14 structure and market pricing type things. I'd be
- grateful if you could address that.
- And let me close by changing the subject
- 17 slightly. I'll sit down and then listen to the
- 18 responses. One of the background things here
- 19 that's been mentioned a couple of times, and that
- is the idea that there's sort of a, we want the
- 21 ISO, or we want to be able to turn on distributed
- 22 generation.
- Well, the beautiful thing about
- 24 distributed generation, if given price signals, it
- 25 will turn on itself. And we haven't really sort

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1 of mentioned here the infrastructure needed to
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- 2 effect a distributed generation market. It isn't
- 3 much. It's basically an ISO type structure, but
- 4 instead of the ISO pulling the strings, it, in
- 5 fact, is letting all the distributed generators
- 6 pull the strings that causes stability.
- 7 That's very much something that the
- 8 Commission or that could be looked into because
- 9 frankly it's so cheap. Information is cheap. And
- 10 we're moving into the information age. And that
- information, as well as the information we see in
- the ISO zone prices, gives signals as to exactly
- how and where and when distribution system, nodes,
- busses, feeders can be upgraded.
- 15 And my final comment or question, and
- this is really to the Commission, is one of the
- 17 ways -- and this is the vision thing, and I
- haven't really heard the vision thing here, so I
- 19 thought I'd throw one out so we could all laugh a
- 20 little bit -- but right now we see the ISO, or the
- 21 ISO certainly sees itself as the ultimate director
- of where power flows, when and why and what.
- One of the things that the economist
- likes to think of is to do away with the ISO. In
- 25 effect have the price, have the market so

1 efficient, the information so plentiful, that, in

- 2 fact, there is no central commissar of power.
- 3 There is no ISO.
- I'd be most grateful for your comments.
- 5 Thank you, Mr. Commissioner.
- 6 MR. MARNAY: So just when I thought I
- 7 was going to escape this without having to be
- 8 confronted by a direct question, so thanks, Rich.
- 9 The question turns out to be longer than my talk,
- 10 so --
- 11 (Laughter.)
- MR. TOMASHEFSKY: Chris, just as a
- cautionary note, we have about two minutes.
- 14 MR. MARNAY: Oh, great, I'm saved by the
- 15 bell.
- MR. TOMASHEFSKY: So if you can say it
- in 78 speed that'd be great.
- MR. MARNAY: So let me make a couple of
- 19 quick comments. Number one is yes, the definition
- of locational marginal price is the generation
- 21 cost plus the losses plus the congestion. And
- 22 that congestion number, you know, is exactly what
- 23 we're interested in. And to the extent that we
- 24 have LMP, yes, that's very valuable information to
- 25 the end user.

1	I'm much more worried about the fact
2	that the customer is not really ultimately going
3	to see that price than that we have a problem with
4	it.
5	One cautionary note that I would make
6	about congestion costs. In work that we've done
7	in New York here's a highly congested market, and
8	then sort of hypothetically everybody can imagine
9	that getting power into New York City and Long
10	Island is very difficult. And, in fact,
11	congestion creates quite a differential between
12	the LMPs in those two zones than in the rest of
13	the nine New York zones.
14	Even though that's true, and even though
15	that's powerful and would be a powerful incentive
16	to DG adopters, you have to be aware that
17	conception costs are highly variable. Even in

Even though that's true, and even though that's powerful and would be a powerful incentive to DG adopters, you have to be aware that congestion costs are highly variable. Even in that situation, which is one of the most simple in terms of the nature and direction of the congestion, 25 percent of the time the congestion is outward from Long Island and not inward.

And year-to-year, month-to-month, day-

And year-to-year, month-to-month, dayto-day congestion can actually change quite a lot; and those congestion charges can change a lot.

So, in terms of an incentive stream

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1 it's, you know, now what the DG developer would
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- 2 most like to see.
- 3 And then just one other comment on the
- 4 vision thing. Yes, I mean I think you said it
- 5 very eloquently there. I mean the ideal system
- for me, and obviously for you, is one in which the
- 7 incentives get the DG operator to dispatch himself
- 8 correctly. And that we really don't need the
- 9 tyranny of a central ISO.
- But I think we're a very long way from
- 11 that ideal right now. I mean we can move towards
- 12 better incentives and we certainly should.
- MR. TOMASHEFSKY: Thank you, Chris. You
- 14 have about four seconds if you want to add
- 15 anything to that.
- I want to express my appreciation to the
- 17 panel. I just want to leave this panel with a
- 18 parting thought. If you look at this chart that
- Joe put together about -- when he presented it
- about an hour and a half ago, the thing I just
- 21 want to have people focus on is that this is
- 22 something to think about in terms of if you're
- going to quantify this stuff we've got to figure
- out what gets classified under benefits.
- We also have to do the similar offset to

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this, what would be the cost side of this picture,
as well.
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- 3 So, when we look at the matrix we want
- 4 to look at the full matrix and whether this is a
- 5 net benefit or net cost. I think we just need to
- 6 be explicit so that we can actually do something
- 7 with it as we move forward. And the quantitative
- 8 aspects of that is difficult, as we're going to
- 9 find out.
- 10 If we could just have a quick round of
- applause for our panel, we can go on from there.
- 12 (Applause.)
- MR. RAWSON: Okay, we're scheduled to
- take about a 15-minute break. And reconvene at
- 3:45 and we'll start the second panel.
- 16 (Brief recess.)
- MR. RAWSON: There was three studies
- that were during the first panel by Joe Iannucci,
- 19 Chris Marnay and the avoided cost study that
- 20 Snuller talked about. We actually have links on
- 21 the Commission's website for those documents. If
- 22 you go to the Energy Commission website and click
- on the distributed generation. Over here on the
- 24 right-hand side under distributed generation there
- is an announcements page. And if you go to

1 reports and presentations it gives you the URL

- 2 here for where those documents in today's
- 3 presentations are posted.
- 4 Also, this link is provided at the
- 5 bottom of the agenda that we made available at the
- 6 beginning of the workshop so you can find the link
- 7 to get to the electronic copies of the
- 8 presentations and the documents there, as well.
- 9 Why don't we get started with the second
- 10 panel. The second panel is going to focus on some
- of the research activities that the Energy
- 12 Commission and New York have been involved in over
- 13 the last couple of years.
- 14 And we have Snuller Price is going to
- 15 present again. He's doing double duty today,
- 16 after teaching a seminar all day yesterday in
- 17 Wisconsin. He flew back last night to be here
- 18 today for this, so we appreciate his attendance
- 19 here.
- 20 The first presentation is going to be by
- 21 Snuller. He's going to talk about three different
- 22 projects that he's been involved with that are
- looking into how DG can support the distribution
- 24 system, and what the quantitative costs and
- 25 benefits are to do so.

1	A unique aspect of one of the projects
2	he's going to talk about is quantifying the
3	reliability effect of DG.

Our second presenter is going to be
Peter Evans from New Power Technologies. Peter's
been working with Silicon Valley Power to develop
an integrated T&D modeling tool that enables the
analysis of DG and demand response impacts and
benefits to be done with much greater granularity
than present day methods are capable of.

And our third speaker is Ellen Petrill from the Electricity Innovation Institute. And Ellen's going to be discussing national public/ private partnership that PIER's been involved in that's looking at how to develop business structures that create wins for ratepayers, DG customers and utilities, alike.

All of this work with the exception of one of the projects that Snuller is going to present are projects that are being funded out of the PIER program. And specifically are being led under the leadership of Laurie ten Hope and George Simons, who are the Team Leads of the Energy Systems Integration and PIER Renewables programs respectively.

1 S	Ю	with	that,	I'11	go	ahead	and	let

- 2 Snuller start us off.
- 3 MR. PRICE: Thanks, Mark. What I'm
- 4 going to do is walk through briefly three ongoing
- 5 projects that E3 is involved with in relationship
- 6 to DG. As Mark mentioned, two of them are funded
- 7 by the CEC PIER project; and then the third one is
- 8 a summary of some stuff that we've learned through
- 9 the DG pilot project in New York.
- Now, I'm up here talking; just one
- 11 person. But, of course, it's important to realize
- 12 that each of these projects, probably span at
- 13 least 30 people that are directly involved in the
- 14 research if you add up all the utility folks and
- 15 everything else. But I'm going to try to do the
- 16 best I can in terms of summarizing what we've
- 17 learned.
- To put this in context, and this is sort
- of how at least I vision DG, and when we talk
- 20 about costs and benefits, in terms of now and with
- 21 DG. And what I've got is a row here for the
- generation piece, a delivery piece, customer
- 23 services and social goals.
- 24 What we have now is combined cycle
- 25 plants on the margin. We have combustion turbines

on the margin. And we look at DG, at least all

- the numbers that I've seen is that energy and
- 3 capacity is more expensive in the central
- 4 stations, okay.
- 5 And so when you start to look at the
- 6 benefits of DG what that immediately does is makes
- 7 you look further down the chain, okay. And we've
- 8 got the delivery piece, customer services piece
- 9 and social goals.
- 10 Each of the case studies that I'm
- 11 talking about is really focusing on different
- 12 aspects of these other pieces. The delivery
- piece, what possible value add does DG have there.
- 14 On customer services, Kevin was mentioning waste
- 15 heat earlier. That's also an additional value add
- 16 for DG; reliability, there are other customer
- service type benefits and pieces.
- 18 And then social goals. All right.
- 19 Environment, we talked about greenhouse gases and
- so on. That's a very possible add if we're
- 21 talking about a technology that improves air
- 22 emissions. It's also a possible cost if we're
- 23 talking about a technology that makes it worse.
- So, starting with that sort of
- 25 generation comparison I think it's important what

1	these	case	studies	to	sort	of	look	and	trv	to	aet

- 2 more details as we sort of go down and ask whether
- 3 those other pieces, you know, and other DG
- 4 benefits really close the gap.
- 5 My title, Is DG fundamentally better
- 6 than our current system. I'm trying to ask that
- 7 question in a way that sounds very broad and very
- 8 social, okay. Is DG fundamentally a good idea and
- 9 is going to have lower costs of energy for
- 10 everybody. And hopefully through these case
- 11 studies we're starting to get to some of that.
- The first project I wanted to summarize
- is under the PIER renewables program from George
- 14 Simons on renewable DG assessment. The R there is
- for renewable. So we're really focusing on DG
- that's got a big value add there on that
- 17 environmental piece we just saw.
- the project objectives is to develop an
- 19 economic and engineering screening methodology for
- 20 DG. And we focused on municipal utility
- 21 evaluations, okay. So this is a process and a way
- for municipal utilities to evaluate renewable DG.
- We've included both the economics and the
- engineering.
- The methodology should allow

1 investigators to identify the best locations and

- 2 the best timing for DG. So where does it go on
- 3 the system. We've really focused a lot on
- reliability impacts. When we talked to the four
- 5 municipal utilities and sort of their primary
- 6 goals with DG, reliability was almost always sort
- 7 of the first concept or work that they said. If
- 8 they can use DG to improve reliability of their
- 9 system then that would be a huge plus.
- 10 We wanted to get uncertainty. Okay,
- 11 we've talked about costs and we've talked about
- 12 benefits, but any time you try to unpeel one of
- 13 those you end up with a whole range, depending on
- 14 where it is, what time, what happens with other
- 15 factors. And so we really wanted a methodology
- that would kind of encompass and embrace that
- 17 uncertainty and give us some information.
- 18 The key to all this is really not to do
- 19 a study. The key to all of this is to identify
- 20 potentially successful DG projects. A number of
- 21 folks on the panel and in the room, a lot of us,
- 22 have done studies of DG and DG economics and so
- on. And it's ended at that. And what we really
- 24 want to do is focus and try and identify some
- 25 successful new DG projects.

1	The four utilities we're working with,
2	the San Francisco PUC and Hetch Hetchy; the City
3	of Palo Alto Utilities; Alameda Power and Telecom;
4	Sacramento Municipal Utility District, are the
5	four participants. And I wanted to give a brief
6	overview of how we're doing this.

As I mentioned before, we've got economics and we've got engineering, okay. So we've tried to put them together. The economics asks sort of what the cost of benefits look like of the DG. And the engineering really reinforces that by asking the question, well, does it really interconnect to the system in the right place, and really provide the capacity that we're looking for. Does it really work. And does it really work to the distribution engineering folks as part of their system.

So there's a feedback. We've got a set of benefits. We've got a set of costs of DG. And we've got an engineering study, and the engineering kind of feeds back and drives and fine tunes some of the economics.

Our perspective is pretty broad, and I mentioned perspective a couple times earlier. And I think the key is really looking for applications

that are winners on a couple levels, okay. We

don't want to find just DG that's good for the

customer, but that, you know, results in problems

for nonparticipating customers.

The perspectives that we've looked at are the community perspective, okay. For those used to doing resource planning, the terminology total resource cost test might be something that kind of indicates the concept. But basically are the total, for example in Alameda, are the total energy costs in Alameda greater or less with this DG. That's the perspective.

The generator/owner. Does this look like a financial winner for the DG owner. The utility customers, okay. What are the impacts on the utility's rates or operating margin. Or in the case of a municipal, the amount of money they're able to contribute to the city fund.

If it's a utility-owned project, how does that look to the utility in terms of their overall resource portfolio. And finally, the societal cost test. Remember we're looking at renewable DG in this project, so we want a broad social, you know, evaluation of what those benefits are, and not just kilowatt hours and

1 kilowatts, but also cleaner air, you know,

- 2 community-oriented projects.
- 3 So when we look at the economics from
- 4 all these different perspectives we end up with
- 5 charts that are not just yes and no. You end up
- 6 with a yes, no, yes, yes, kind of analysis.
- 7 And I just show this chart. It's just
- 8 one quick example of one type of technology. This
- 9 was a biodiesel generator. And green is the
- 10 benefits after you add up all the different
- 11 components, the benefits we're looking at. The
- gray is that gap that goes to, and the sum is the
- 13 total cost, okay.
- So, in this example, the generation
- owner was fine, okay. This was economic to them.
- 16 But from the rim test, in other words the
- 17 nonparticipants, this was not fine. There were
- greater costs than benefits.
- 19 By doing this analysis for multi-
- 20 stakeholders what we're hoping to do is identify
- 21 areas and better understanding of why projects are
- happening and why they're not.
- 23 I mentioned the sort of social
- 24 perspective. We've spent a lot of time in this
- 25 project trying to look at the soft benefits. And

the way that's kind of coming out is basically a

- 2 decision-tree type of look, where you start with
- 3 what type of technology you've got, and then you
- 4 trace through, with a group, in terms of, you
- 5 know, what benefits that this project might have,
- 6 okay.
- 7 And so what we're trying to do is put
- 8 some structure to the laundry list of all these
- 9 sort of intangible good things about renewable DG.
- 10 And to the extent those are useful to the utility
- 11 making the case for these projects within their
- 12 city board, remember we're trying to find projects
- that are really winners, if those are helpful in
- their case for getting the new DG online, then
- 15 they're quite useful.
- On the engineering side what we've got
- for each of those utilities is a pretty detailed
- 18 circuit model for the entire utility, okay. And
- 19 if the way the engineering works is not with a
- 20 typical sort of load flow approach where you would
- 21 look at just the peak load on the utility system,
- 22 what we do is we are able to do a load flow for
- 23 the whole system, all the points and all the hours
- of the year.
- 25 And so what that starts to get us is,

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1 given a dispatch pattern of DG located at a
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- 2 specific point on their system, you can start to
- 3 quantify things like what are the losses and
- 4 what's loss improvement; what's the capacity,
- 5 what's the capacity improvement; and reliability
- 6 and reliability improvement.
- 7 You can ask interesting questions like
- 8 if I was going to put 100 kW generators on my
- 9 system where would I put them. And this is a
- 10 schematic of Alameda. For those who have been
- 11 there, Alameda has sort of got its main island and
- 12 then there's Bay Farm Island down here, and
- 13 Oakland Airport somewhere just south of the screen
- 14 there.
- And if you ask that, where is it best to
- 16 put DG, you get areas that show up in red as
- 17 having the highest value in terms of improving, in
- 18 this case, losses. But you could also ask the
- 19 same question in terms of capacity. The
- 20 difference, of course, being losses accrue over
- 21 the whole year, and capacity is just those, you
- 22 know, peaks on those feeders.
- 23 Or you could turn the question around
- and say, well, where is DG going to have the least
- 25 help, least benefit to my system. Okay.

1	Reliability. Mark asked me to really,
2	to focus on reliability a bit. And we've taken a
3	look at this in three different ways. We've done
4	it every way that we could think of, and I think
5	different applications lend themselves to
6	different ways of valuing reliability improvements
7	due to DG.

One is what would often be called a value of service approach. So, estimating what the value is to a customer if they don't go out.

And then evaluating, well, how often, in terms of an expected value, how much less often are customers going to go out.

That works well if you've got areas that have real imminent and highly likely outages. But all the four service territories that we've looked at really don't have a big reliability issue under that type of thing. They're all well within their single contingency. Planning criteria for engineers, there's no imminent capacity projects, a lot to do with the economy being where it is.

And loads haven't even come up to where they were, maybe three or four years ago.

The second piece sort of establishes the second approach to this. It's looking at, well,

if I establish a benchmark of what the reliability

- is on my system right now, and then I put in DG,
- 3 how long is the reliability better, until I get
- 4 back to where I'm at now. And we've set up a
- 5 method that will do that.
- And here are some results. Again, this
- 7 is sort of a stylized piece. We have a metric for
- 8 expected overloads or energy exceeding the normal
- 9 ratings. And we can compute this with that load
- 10 flow model I was showing a graphic of earlier.
- 11 And what you can do is on this basecase
- 12 you can run the existing utility system out. And
- 13 that's that top line. And then you can do cases
- where, okay, I've got a specific amount of DG
- 15 located at a specific location with a specific
- 16 dispatch pattern. And I can recompute that metric
- in terms of, you know, probability and expected
- 18 overloads.
- 19 And I can look at all right, if my
- utility load is 74 megawatts or so for Alameda,
- 21 and I put on this case, which are 16 500 kW
- 22 generators. And remember, I'm getting pretty
- 23 specific here, then my reliability improves; my
- 24 expected numbers of outages go down.
- 25 And then as load grows over time, the

peak load of the utility grows over time, I kind

of get back to where I was.

This tells us that we have basically an
equivalent of 6 megawatts of load growth for the
peak load with the same reliability. In other
words, the utility's load can grow by 6 megawatts.
We have the same reliability we used to have. And
this has been the most useful metric that we've
found in terms of valuing reliability.

Talk about uncertainty analysis.

cost.

There's all kinds of ranges of all of these inputs in terms of benefits. Those that we've really had a focus on are wholesale energy costs, transmission costs, or what's going to happen with the change to more of a nodal LMP pricing system. Distribution avoided costs and our capital costs for renewable DG technologies. Everybody in the room knows those are pretty expensive, so one of

We think that the value of doing the sensitivity analysis is it sort of tells you how robust your answer is. If, and on this chart what I've got is one of the outputs of our methodology on the economic side, where you look at changes in

the key drivers is is what they'll ultimately

1	your cost inputs. And here I've got them as a
2	percentage of the total energy value, and the
3	change in the net benefit.

So across your whole range of potential
benefits, nothing flips the answer for your
particular perspective, then you know you've got a
pretty robust solution. And that's the case with
this biodiesel example we've been doing.

If you've got the case where, for example, the transmission costs turn out to be even much higher that might flip the answer, and local DG would just have that much more value.

I'm going to go through a quick summary of three here, so I'm going to switch gears a little bit and talk about a project again funded by the CEC PIER program, but this is under Laurie ten Hope and the PIER strategy group.

And what we've tried to do here in San Francisco is look at distributed energy resources as a test bed site, okay. So now we've left the land of just purely study, and what we're trying to look at is real DG applications connected to real systems.

When we look at the literature on this and the cost and benefits of DG there's not a

Τ	whole lot out there on actual installations. So
2	we think this project fits very well in this
3	portfolio of research on actual applications. The
4	idea is to identify and verify economic and
5	engineering interactions or impact, DER on San

6 Francisco's system.

We want to take advantage, we're sort of taking advantage of those DG units that are already there or are planned to go in, so that we can study them. We're not building new DG under this project, we're just taking advantage of those that are going in and using them for this research.

We're doing our utmost to pursue a fair assessment of DER and grid interactions. As you can imagine, we've got a lot of stakeholders. I'm going to skip up a slide here. On this we've got the CEC's funding this; PG&E, who's been providing distribution system information to this; we've got San Francisco PUC, Hetch Hetchy, which is the City's group that's actually planning some new distributed generation; we've got private DER owners; we've got technology vendors.

So, we're pretty excited that we've been able to put together a pretty big collaborative to

look at this research and do research on real DG.

In terms of the project plan, we've got

3 three phases, and we're just really in the

4 beginning of phase one. Phase one is economic

5 analysis and marketing plan development.

Basically right now we're trying to put together the best possible research package that we can. We made some pretty good strides in that, and provided we can put together a good plan at the end of phase one, which should be the end of this month, then we'll go to the actual load monitoring, looking at the utilities loads, the

customers loads, as well as the economics.

And then phase three is evaluation reporting. So this whole project will be going pretty much parallel, I believe, with the DG OIR and we're hoping to go through this summer and probably the following summer, as well, in terms of our monitoring of DG and I should also say distributed energy resources. It's not just DG; we've also got efficiency that we're looking at, and other pieces.

For those of you who are familiar with San Francisco, we're really focusing on the southeast part of the City, Hunter's Point,

1	Potrero	Hill	area.	I've	got	а	circle	drawn	around
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- 2 our general study area. And our goal is to pick
- 3 two feeders within this circle that have
- 4 significant penetrations of new DER, or DER that's
- 5 already existing, to study. So the actual study
- is going to be on feeders even within this smaller
- 7 area.
- 8 Wanted to talk a little bit about how
- 9 we're planning on doing this. This is a stylized
- 10 feeder load research plan. We're really going to
- 11 have four types of metering points. We're doing
- this is sort of a real world experiment.
- 13 WE've got DG units that are
- interconnected to our feeder here and here. Those
- are number one. We've got energy efficiency.
- 16 We've got several power quality meters that can
- 17 look at details of what's happening on the feeder
- during the operation of the DG and the energy
- 19 efficiency. And we've got substation interval
- 20 data from PG&E at the end of the feeder to also do
- 21 this evaluation.
- 22 Our research goals are pretty broad
- 23 because we've got both the real engineering
- 24 analysis -- or analysis on the real engineering
- 25 data of the DGs, themselves. And we also have

1 some DER market questions that we would like to

- ask, like what types of DG is really going in.
- 3 What types of DG are customers really focused on
- 4 and excited about. What seems to fit and, you
- 5 know, what's out there.
- 6 There's also quite a bit of load
- 7 research, as you can imagine, having all that
- 8 interval data from all those points on the feeder.
- 9 And we hope to be able to answer a lot of load
- 10 research analysis questions on how do you look at
- 11 this in terms of what the real impact is of DG on
- 12 the system.
- When this is all rolled up in phase
- 14 three and we have a report to talk about we really
- 15 want to provide information geared to a number of
- 16 different stakeholders, many of which are
- 17 represented in this room, including utility
- 18 engineers and planners, on what we found out in
- 19 terms of DG, at least on these two feeders. I
- 20 know there's a limited case of the whole world,
- 21 but at least they're real. As well as to the
- 22 other folks and stakeholders in the room in terms
- of market questions and what types of technologies
- are going in.
- I wanted to go back. I skipped this

1	slide	about	the	researchers	on	the	San	Francisco

- 2 DER test bed. And the reason why we chose
- 3 southeast San Francisco. We're just one of the
- 4 partners on there and the lead for E3 is really on
- 5 the economics of DG in doing load and research
- 6 analysis.
- 7 Also on our team is Stephen Moss from
- 8 M.CUBED, who is the Director of San Francisco
- 9 Community Power Co-op. And one of the things that
- 10 Stephen's able to bring is a real interface to the
- 11 actual customers in the area. They have an office
- in Hunter's Point, and this is very much sort of
- on-the-ground interaction with customers.
- 14 We also have on our team ElectroTech
- 15 Concepts, who is doing a lot of the engineering
- 16 modeling, and is really able to talk a lot about
- 17 what the DG interaction is with the distribution
- 18 system in a way that distribution engineers
- 19 understand.
- 20 Finally, I want to talk about this third
- 21 case study. This is a project that E3 has been
- working on for over three years, sometime in 2001.
- 23 The New York State Public Service Commission
- 24 issued an order for the utilities to issue RFPs
- 25 and do an RFP pilot. And we've been involved

directly with that with several of the investor-

- 2 owned utilities in New York in their response and
- 3 helping them develop the RFP.
- 4 That proceeding is still going. The
- 5 utility filings, at least for the utilities that
- 6 I'm working with, are going to go this summer. So
- 7 I'm not going to be able to talk in a lot of
- 8 detail about all the details of what the contracts
- 9 look like, and how much the value was and what the
- 10 findings were. But I thought it would be really
- 11 useful to talk about what the goals of the PSC
- 12 order were. And then some of the interactions and
- sort of difficulties there were when we're doing
- RFPs and integrating, again, DG into the
- distribution planning process.
- The goals of the PFC order was develop
- 17 policies and procedures for exactly that,
- integrating DG into the utility planning process.
- 19 So, in other words, is there a way that we can do
- 20 distribution capacity less expensively by
- 21 contracting with local DG. Can DG meet the
- 22 utility needs.
- 23 Through issuing RFPs we're going to get
- some points in terms of specific information on DG
- 25 costs, benefits and impacts. And they wanted

specifically to do a range of distribution system
conditions. So this wasn't to be just sort of do
all your RFPs in one type of application, sort of
spread it out. And to determine whether the RFP
process is viable is a good way to do this. As I
said, it was issued in 2001 with evaluation in

three years, which is this year.

Our high level findings, local value of DG is that one, there are areas on the utility distribution system where DG may provide value. In super-constrained areas that value can actually be pretty considerable. If you can imagine tearing up streets in Manhattan or trying to put a new substation, that gets pretty expensive. If you only needed a few megawatts of load reduction, in order to avoid that you might have a very high case there for some local DG.

The second set of findings that I want to focus on is well, what are the requirements that DG has to meet to maintain reliability. And I think that they're significant. We've talked about the transmission and distribution avoided costs earlier with the CPUC efficiency values.

There was a couple questions during the panel discussions about that. And what I wanted

1 to try to talk a little bit about is what that

- 2 local planning problem looks like to the
- distribution engineer, and sort of how this set of
- 4 requirements comes out.
- 5 In the process of developing an RFP and
- 6 sitting down with the engineers and asking, well,
- 7 what does DG really have to do, the one thing that
- 8 we truly tried to get to was well, let's just make
- 9 it clear exactly what we want DG to perform;
- 10 exactly where it needs to be and so on, that fits
- in with our planning process. And then issue the
- 12 RFPs.
- This is very stylized, but I think it
- 14 will get the point across. If you've got this
- 15 much existing capacity -- can people see my arrows
- 16 -- if you've got this much existing capacity and
- 17 your load forecast is expected to exceed that,
- then you've got some options. But you've got to
- do something.
- In order to meet your utilities
- 21 reliability criteria the sort of traditional
- approach might be a new transformer; new
- 23 substation; maybe run a new feeder from a
- 24 substation that's got some main capacity. The
- 25 alternative that this proceeding added is perhaps

1	will add an additional DG unit, okay. And we'll
2	get some amount of capacity. It's probably not
3	going to be as much as the sort of normal
4	traditional utility investment, but it will be

enough to sort of go along.

with much higher growth.

And if you're looking in terms of

contract with DG to provide distribution capacity,

this distance here, this DG provides enough

capacity sort of defines the contract term, okay.

Now, I've got the word expected growth here, and I think on your handout you probably can see that there's more lines. That's just the expected growth. One of the issues that we came up across in New York is well, what happens in the high growth case, okay. So I've just contracted my DG for this long-term, say it's five years.

And then the high growth case occurs. You know, I get new business, I get a lot lower vacancy rates on my apartments, housing, so on. And I end up

What that really does is limits this contract term, okay. So, one of the pieces in our RFP contract was how long is that going to be, and so that I'm sure that I'm going to get the value out of the DG that I was hoping to when I wrote

	contract

2	The other piece that should be clear
3	from this is that basically the distribution
4	engineers are relying on that DG to be there in
5	order to meet the reliability, okay. I know we
6	were talking earlier, I think somebody mentioned
7	physical assurance. The approach we took in New
8	York was to do require some redundancy in the
9	DG capacity in order to provide higher
10	reliability, something that we called equivalent
11	reliability to the distribution system.
12	But without reliable capacity it's very
13	hard to defer that, you basically can't defer that
14	new transformer and still maintain the system
15	where you want it.
16	The other piece that I wanted to talk
17	about here is everybody's been talking about
18	marginal values, dollar per kW. Maybe the
19	distribution of avoided costs are \$30 per kW.
20	When you really look at it and you look at the
21	distribution planning cycle, what you find out is
22	that you go in year steps, okay.
23	Ideally you would have everything come
24	in service just maybe in April before your summer
25	peak, okay. Once you get through the summer,

1	loads	are	TOM	and	you	don't	need	the	capacity	

- 2 anymore. So planning works on an annual step.
- 3 So what that means is if you can meet,
- 4 and on this chart what I've got is the load
- 5 reduction that you can get, and this is just for
- 6 one example, and the amount of dollars you can get
- 7 in terms of deferring your upgrades, what you find
- 8 out is well, you don't get anything, okay, until
- 9 you get enough to defer your plans by a year,
- 10 right. Now that distribution energy are put off,
- 11 they're capital budgeting and they waited a year.
- 12 Then you get some value because you can provide
- 13 capacity for that.
- As you get more DG you don't get any
- more until you get the second year, okay. And so
- on. So, the actual value on distribution
- 17 capacity, although we talk about it in terms of
- dollar per kW is really a step function.
- 19 So, if this read dotted line here is the
- 20 marginal value, the actual value you always have
- 21 to keep in the back of your mind is this step
- 22 function. Okay.
- The other thing to notice is that this
- 24 step function falls away from the line. And
- 25 that's because there's sort of diminishing returns

							deferral	
_	COLL	IIIOT C	and	IIIOT C	Capacitiv	DECGUSE	CETETIGI	TTOIL.

- 2 say, year one to year two is worth much more than
- deferral from year five to year six. Okay. So, I
- 4 mean that's just the net present value, time value
- 5 of money kind of fact.
- 6 So what does that DG requirements
- 7 checklist look like. Well, in order to get that
- 8 distribution avoided cost value what we found and
- 9 what was ultimately, I think, in RFP and contracts
- 10 was that, first of all, it has to be
- 11 interconnected at the right location and the right
- 12 voltage, okay. You've got to be downstream of the
- 13 capacity bottleneck or you don't provide any
- 14 capacity relief, okay.
- The way we did that is by providing
- maps, okay. DG's got to go within these streets,
- 17 and it's got to be connected to a certain voltage
- or it's outside of our problem.
- 19 There's a whole bunch of issues in terms
- of interconnection studies. Will DG fit on the
- 21 system. How will it work with the system. So, as
- 22 part of this, DGs have to go through the
- 23 interconnection process that was established in
- New York.
- 25 Equivalent reliability redundancy.

1	There's	а	couple	wavs	of	doing	that.	One	way

- 2 that's talked about most I think in California is
- 3 physical assurance. We did that through
- 4 redundancy. So you may contract with five
- 5 generators, but get the firm capacity of three of
- 6 them, okay.
- 7 Dispatch communication. This capacity
- 8 is really needed when something on the
- 9 distribution system fails, okay. So, in the
- 10 planning criteria most utilities plan with some
- 11 redundancy. And the sort of industry standard you
- may have heard is N-1. But when that thing fails
- 13 you absolutely need the DG. And so where that
- 14 came out is really to have the DG -- make sure
- that the DG is operating within 30 minutes, okay,
- of the -- you get notification by the utility. So
- we're talking about pretty quick response.
- 18 If the DG's already running when the
- 19 problem occurs, then that's fine, all right. It's
- just that you have to be on within 30 minutes.
- Not only that, well, you have to have
- 22 enough capability, right. That should have been
- 23 clear from my planning and problem description.
- You have to have enough DG in order to really be
- able to meet the capacity limit. Or you haven't

1 really created a deferral, right. If you need 5

- 2 megawatts to defer of firm capacity and you show
- 3 up with 2, the distribution engineer can't delay
- 4 their project and still provide the reliability
- 5 they need.
- 6 Last issue was sort of financial
- 7 stability of vendor, and the business focus of
- 8 vendor, okay. There's some reluctance in the
- 9 distribution planning folks, at least those that I
- 10 was working with in New York, in terms of turning
- over the keys of reliability to somebody whose
- main business might be, you know, mixing concrete.
- 13 And are they going to really have that generator
- there, and are they going to be able to lean on
- that and make sure that that's going before they
- 16 move their investment plans around. So, I think
- that's a big issue in terms of who's responsible
- 18 for the ultimate reliability.
- I think that's the guick summary of
- 20 those three projects. And I guess we'll take
- 21 questions during the panel.
- MR. RAWSON: Yeah, we're going to do a
- 23 similar structure to last time. We'll hold
- 24 questions till all the panelists have presented.
- Thank you, Snuller. Peter, you're next.

1	MR. EVANS: Hi, I'm Peter Evans with New
2	Power Technologies. I'm going to talk about
3	another research project; this one is also funded
4	through Laurie ten Hope's group in PIER. And I
5	guess it's probably appropriate to say that a lot
6	of good work is being done in this area. Of
7	course I'm biased because I'm doing part of it,
8	but some credit needs to be given for the folks at
9	PIER, and I think especially Laurie and Linda
10	Kelly, who I work with; who, for funding some, at
11	the time, were pretty innovative ideas that now
12	are beginning to look like they might be pretty
13	useful. And hopefully you'll find this as one of
14	them.
15	When we started this project we were
16	sort of front-running some of the questions before
17	this Commission, before this proceeding, but what
18	are the potential distributed energy resources
19	benefits in terms of enhanced performance to the
20	power delivery network. Can these be reliably
21	measured in value. What are the specific size,
22	location and operating profile of DER projects.
23	I see some squinting, and I bet you
24	can't read the handouts you got, either. Oh, no,
25	I see it looks like a few people have more full-

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sized ones. I think this is posted, but anyway I apologize for the type size.
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3	What are the specific size, location and
4	operating profile of DER projects that contribute
5	the most to network performance. What are the
6	most consequential barriers to these projects.
7	And how can utilities provide incentives for
8	beneficial DER projects based on value sharing
9	rather than cost shifting. And, of course, this
10	last one goes directly to this proceeding.

A couple people have mentioned this. I don't think it can be repeated too many times.

That benefits of distributed generation accrue to different stakeholders. And you have to be very careful about who you're talking about.

Now I personally am not a fan of sort of global optimization. I simply look at it and say that the customers are a stakeholder; they're an independent actor. The utilities are a stakeholder; they're an independent actor. The entire focus of this study is what's good for the network, and by proxy, what's good for the utilities. And we did that intentionally.

I guess I'd also say, though, in response to some of the questions in the first

1 half of this, that I think the overlap between
--

- these, what's good for the network and what's good
- for the customer, probably is pretty big. And I
- 4 don't see these activities as being distinct. I
- 5 don't see utilities necessarily out doing things
- 6 that are good for the network, and having that be
- 7 separate from customers doing things that are good
- 8 for customers. I think what we should do is try
- 9 to find the overlap.
- 10 But this, again, is just looking at the
- 11 network. I think I counted six or seven studies
- in the report that Chris talked about that talked
- about how to figure out what's good for customers.
- 14 So I think this is pretty well trodden.
- 15 In this particular study we took a
- 16 couple of different approaches. First of all
- 17 we're looking at the power delivery network where
- DER projects are actually connected. That is at
- 19 the distribution level. But we look at the
- 20 distribution and transmission as an entire
- 21 integrated circuit or integrated network because
- 22 what we want to see is how DER at the distribution
- level provides benefits or creates problems at the
- 24 transmission level. Or how transmission level
- 25 problems can be remedied through DER

1	implementation at the distribution le	vel. Again,
2	we want to have a comprehensive assess	sment of the
3	network benefits, both at the transmis	ssion and

distribution level.

The second thing, we also considered

demand response in addition to distributed

generation. So when I talk about DER I'm actually

talking about demand response, distributed

generation and also capacitors.

We wanted to look at a broad set of benefits, but again all network related. So voltage profile improvement, reduced reactive power flows, reduced electrical losses, stability and power quality improvement. We didn't actually look at reliability the way Snuller defined it, although conceivably we could. And then also we wanted to look at avoided or deferred network additions, although we took what sounds like a little different approach to that, and I'll come back to that.

And then lastly, and I'll talk about this some more, is we used a new analytical tool developed by optimal technologies which allowed us some insight into what's going on in the network.

And an optimization level, I guess I should say,

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1 that I don't think is achievable through any other
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- 2 means.
- 3 Silicon Valley Power, I think we've got
- 4 all the munis in the Bay Area pretty much
- 5 represented. I don't know if there's a lesson
- there. I think there's a lesson there, but I'm
- 7 not going to say what it is. But, in any case,
- 8 Silicon Valley Power was the host. And they
- 9 provided all their system data for us.
- 10 And to give you an idea of what we did
- 11 with this, the WECC characterizes the Silicon
- 12 Valley Power system as two 115 kV busses with
- their loads and generators basically hung off
- 14 those two busses.
- 15 Silicon Valley Power, themselves,
- 16 characterizes their own system as 80 115 kV and 60
- 17 kV busses with loads basically hung off the
- 18 stepdown transformers.
- 19 So, what we did is we characterized --
- 20 again, we want to see the system the way
- 21 distributed generation is going to affect it. So,
- that's fundamental to this approach.
- We characterized the SVP system as an
- 24 850 buss network ranging from 115 kV, 60 kV and 12
- 25 kV distribution. There's about, I think I counted

1 960-some line segments; 48 12 }	.V dıstrıbutıor
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- feeders, that's about half their system; 106
- 3 switchable branches connecting them. This is a
- 4 highly networkable system, even though it's
- 5 operated radially, it's network-able.
- 6 There's 422 customers, if you want to
- 7 call it that. They're basically stepdown
- 8 transformers going to customers. And also
- 9 customer at primary voltage service. There are
- 10 six generators embedded in the system now, but we
- 11 characterized them as having individual megawatt
- 12 and megavar capability.
- There's 101 switchable capacitors. Now
- in reality SVP system the capacitors are
- switchable if you drive a truck out to change
- them, most of them, a couple of them are clock-
- operated. But we wanted to play with them, so we
- 18 said they were switchable.
- 19 And then we used the actual customer
- loads and generation levels down to the individual
- 21 feeder level from their SCADA, so that I'm going
- 22 to talk about specific hours in a specific year
- 23 where we determined what the actual condition of
- 24 the system was on those hours based on their own
- 25 SCADA. And then this whole network was fully

integrated into the 15,000 or 13,000 buss WECC

- western grid, which also includes the PG&E
- 3 regional system.
- 4 This is the basecase which was summer
- 5 2002, which was the first case we did. This is
- 6 the way SVP would look at it at the transmission
- 7 level only. And what you can see, this is a
- 8 voltage profile. I'm going to show you a couple
- 9 that look like this. And these are just points on
- 10 the system more or less organized geographically.
- 11 They have a south loop, a center loop, a core and
- 12 a north loop for their transmission system. And
- so these are oriented in a more or less
- 14 geographical way.
- 15 It's hard to characterize a network
- system with a line, but this is an attempt at it.
- 17 And then the left-hand index is the voltage at
- 18 each one of these locations in the system on a
- 19 per-unit basis.
- So, for example, if it's supposed to be
- 21 a 12 kV buss and it actually has 12 kV at that
- buss, then that's 1.0 per unit voltage. So this
- 23 allows us to sort of step back and look at the
- voltage characteristic of the entire system.
- 25 And what you see here is that the

1 voltage is pretty close to 1 through most of the 2 system. This is a lightly loaded system; there 3 aren't known problems with it. We didn't come here to fix problems; we came here to test the 5 methodology, so keep that in mind as you look at these results.

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But keep in mind also that customersponsored distributed generation and demand response wouldn't be visible on this plot because they'd be on busses that aren't represented here.

So this is the way we looked at it. It's far more detailed. But what you can see here is by integrating in the distribution, so going from 80 to 850 busses we find that there's a lot more low voltage busses, a lot more voltage variability within the system, and voltage variability within individual feeders.

So, for example, something like -- you guys can see these pointers, right -- down here, this is the point where the feeder connects with a 60 kV, a 12 kV transmission to distribution stepdown point And then as you work your way out the feeder you can see that the voltage not only varies along the feeder, but it declines. And this particular feeder is actually pretty low

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1
        voltage.
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2	It's not a problem, I wouldn't say, from
3	an engineering standpoint, but an opportunity for
4	optimization. This sort of resolution you
5	wouldn't get in this traditional look; you just
6	don't see it.
7	So our objective to improve network
8	performance we had to be a little bit careful
9	about what it is we're really doing, because I was
10	thinking ahead to being able to quantify these
11	benefits. And so we tried to be pretty

12 disciplined about what it was we were going to do

before we started to do it. And so we established 13

an objective to minimize real power losses and

reactive power consumption simultaneously, while

also eliminating low voltage busses and flattening

the voltage profile overall.

18 That can be characterized in mathematical terms, but conceptually that's what 19 20 we wanted, that's what we called network 21 improvement, was making steps in that direct. So 22 it's a simultaneous optimization for 23

mathematicians; and for planners, it's making it

better.

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25 We also wanted to not take credit for

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1	distributed generation and demand response for
2	things that could be corrected for existing
3	controls. Now, we had a level of sophistication
4	in evaluating those controls that goes well beyond
5	what the utility had.

But we actually made ourselves reset all the variables that were set-able in the system to optimize ahead of time. And then measured the impacts of adding new distributed resources.

So, for example, all the capacitors we set at the optimal points. In some cases we turned them off; in some cases we turned them on.

We also adjusted the reactive power output from the existing generators to optimize the system as best we could before we started adding stuff.

We looked at reactive capacity
additions, basically additional capacitors in
standard sizes. We looked at demand response, and
we wanted to characterize this in a way that was
reasonable. These are somewhat arbitrary,
although CEC-approved assumptions.

Where demand response we said that it was limited to 2 to 15 percent of the load, depending on the size. So larger customers were capable of more demand response. And under

1	certain conditions. For example, we said more
2	capable at that level of demand response all the
3	time, but in certain cases they were. We wanted
4	to see the impact of sort of extraordinary demand
5	response, if you will.

And then also for distributed generation additions we characterized these all as synchronous capacitors or synchronous generators, so that there was both megawatt and megavar capability from these units. That's also an arbitrary assumption, but there's a lot more you can do with reactive power from a distributed generator. So, we wanted to use that degree of freedom.

And then we also limited distributed generation to 60 percent of the host load, and subject to limits so that the feeders wouldn't be exporting feeders. And this is a pretty controversial set of assumptions. I think it's the market, and I think it's the future, but that's one person's opinion.

But for those who see distributed generation as being a source of exporting power, we didn't assume that here. And so that would be a different study to look at what those impacts

1 might be. I was trying to stay clear of people

- 2 saying that there's issues with interconnection
- 3 that you haven't considered. I was basically
- 4 trying to pick the space that's easy
- 5 interconnection, relatively low impact on the
- 6 system; trying to avoid negative impacts.
- 7 Now, with this detailed analysis we can
- 8 actually go down to line segment by line segment
- 9 and see where the problems are in the system. But
- 10 we used this AEMPFAST analysis which actually
- 11 identifies, through this multivariable
- 12 optimization, the specific locations on the
- 13 system, buss by buss, that contribute -- where
- 14 capacity makes the most contribution to the
- objective, the optimization objective that I
- 16 characterized earlier.
- 17 So this is a plot of the index, if you
- 18 will, going across the system. The value of
- 19 adding, in this case, real power capacity at each
- 20 buss on the system. The value being its ability
- 21 to make an improvement in the objective that I
- 22 described, the mathematical objective that I
- 23 described.
- 24 And so you can see here the high points.
- 25 There's a couple of specific locations on specific

1	feeders	coming	off	specific	substations	and

- 2 specific parts of the system that kind of jump
- 3 out. And then one that's a low point where it
- 4 happens that they have a couple of relatively
- 5 large distribution-connected cogeneration units
- 6 already there. So basically that's a bad place to
- 7 add additional real capacity. And then the ones
- 8 on the top are good places, beneficial places to
- 9 add real capacity.
- 10 And what we found by going through
- 11 looking first at demand response, we identified
- 12 382 locations. We could rank order them, 1 to
- 382. And this plot shows the top 20.
- But what this shows is the locations,
- individual busses, but also which feeders they're
- on where demand response contributed the most to
- 17 network performance. And these are listed in rank
- order. But what you can see here is that there's
- 19 a lot of them on that core 1 feeder 305, which if
- 20 you go back was one of the ones that was
- 21 identified in the prior plot. And then also north
- 22 to feeder 202.
- But, again, these are specific locations
- on the feeder. In the case of feeder 305 the way
- 25 that works is these rank orders, basically you're

1	working	from	the	outer	end	of	the	feeder	in.	And

- 2 the reason why that feeder is ranked so highly is
- 3 because if you add capacity to that feeder, not
- 4 only does it benefit that feeder, but it benefits
- 5 the entire system.
- 6 There's a lot more of cross-system
- 7 impact of these changes than I expected. And I
- 8 think that most people believe, looking at these
- 9 feeders are part of a network, shed some light
- 10 that it's probably kind of new.
- 11 This is just another way to look at
- 12 these, basically. these are the top feeders in
- 13 terms of the number of busses that appear in the
- 14 top 100. It's just a way to identify, since this
- was a lightly loaded system, the benefit
- 16 difference from location to location is tiny.
- 17 It's just a mathematical difference.
- 18 So there's a number of ways to slice and
- 19 dice the results to get the same sort of picture
- 20 that you would get in Snuller's plot where you
- 21 say, okay, these are the areas that are most
- valuable for adding resources.
- 23 We did the same thing for distributed
- 24 generation. Basically ran an analysis that
- 25 identified the top locations, the most beneficial

load, there's 124 locations in the system that

1	locations	for	distributed	generation
_	TUCALIUIS	TOT	arstributea	generation.

- In this case, depending on the upper
 limit we set, under rule 21 which limits
 generation on a feeder to 15 percent of the peak
- 6 benefit the system.

- And then we also set a different limit

 which is basically limit the generation added to a

 feeder to the light load on that feeder. So,

 again, it's not exporting, but it's a more -- a
- 11 less restrictive limit. And that identified 346
- 12 locations. And this is the same kind of ranking.
- And you can see here that some of these
- projects, in fact most of them, are pretty small.
- We were limited to 60 percent of the host load,
- but the second ranked project is a 7 kilowatt
- 17 project on a 14 kilowatt load. It just happens to
- do with the location of that load and the benefits
- 19 that adding capacity at that location have to the
- 20 entire system.
- 21 These two plots, which I can't even read
- them, myself, but suffice it to say that as you go
- 23 through and simulate the system adding these
- 24 pieces of capacity one by one, we see a continuous
- 25 improvement not only in losses, but also in the

1	overall pe	rformance	of	the	system	as	measured	by
2	the object	ive.						

And this gives you a picture again, the
blue line is the voltage profile as we found it.

And the, I guess it's brown, or the top line in
most cases, is the voltage profile with the
addition of both distributed generation and demand
response.

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- And what you see is by adding these, not only do we reduce losses, which was shown in the prior slide, but we also have flattened the voltage profile and raised it through the addition of these resources at these specific locations.
- So this was a sick system that had the voltage profile all messed up. These would be very very valuable improvements.
- So the combined effect, for those of you

 who are interested in things like penetration,

 taken all told, the demand response was about 3.4

 percent of total peak load, so a modest amount.

 And the distributed generation was about 9.7

 percent of peak load, again a modest amount.
- 23 A lot of sites, 382 customer sites for 24 demand response and 346 customer sites for 25 distributed generation. So this is a big diverse

- 1 population of projects. They, together, resulted
- 2 in -- and this is after the recontrol improvement
- 3 that we made -- a 31 percent reduction in real
- 4 power losses in the system; 30 percent reduction
- 5 in reactive power consumption.
- We reduced losses at three times the
- 7 system's average lost rate, so there's a leverage
- 8 going on here. It's not just throwing capacity
- 9 and reducing imports. We're adding them in the
- 10 right spot and achieving a loss reduction at three
- 11 times the average rate of the system.
- 12 In addition to the losses within SVP we
- saved about 5 megawatts of losses in the
- 14 surrounding PG&E system. We eliminated all the
- busses in the system that were below 1.0 per unit,
- so any low voltage busses, we eliminated them.
- 17 And we also reduced the variability in the voltage
- 18 profile, flattened it.
- 19 So these benefits are significant; they
- 20 can be quantified. And, you know, they're real
- 21 benefits to this network.
- Now, we're going to do more with this.
- 23 This is in process. But we want to identify the
- 24 impact of these capacity additions on the
- 25 network's load serving capability under

1 contingency conditions. That's a standard metric

- 2 for measuring transmission or distribution
- 3 expansion needs. And I think I -- I'm pretty
- 4 confident that the network, with these additions,
- 5 has a higher load serving capability.
- 6 We also want to look at the benefits or
- 7 dis-benefits, as the case may be, under offpeak
- 8 conditions. And also how the benefits change if
- 9 we add in load growth.
- 10 But what really this is about is what's
- 11 the value of these benefits. This goes to
- 12 Commissioner Geesman's question. Electrical
- losses, obviously, are easily priced. It's just
- the value of the energy that you save.
- 15 Reduced queue consumption is relatively
- 16 easily priced, as well, although it's not very
- 17 valuable in terms of its replacement cost. The
- 18 increased load serving capability under
- 19 contingency conditions, in this particular case
- 20 the utility had network improvements that it
- 21 either implemented or is considering implementing,
- 22 so we can trade off the benefits of the system
- 23 with this DER penetration versus actual projects
- that they're considering, and see whether we can
- 25 achieve the same performance without actually

1	making	improvements.

2	But one of the things that I sort of
3	throw out as a challenge for this proceeding is
4	that there's some other things that are a lot
5	harder to value, and may ultimately be more
6	important. And I won't to tick these off
7	individually, they're listed here.
8	But one of the things to think about is
9	this approach allows us to optimize voltage and to
10	reduce voltage variability across the system. The
11	additional resources in the system allow a lot
12	more close control of that voltage, and closer

The Northeast blackout was maybe caused by tree-trimming, but the thing that made it possible was the voltage on the system was messed up.

management of that. And voltage is what causes

systems to fail. It's not lack of resources.

And the benefits of distributed energy resources to manage voltage within a system could be enormous. And there's no way to value that that I can think of. And it would be a shame to simply have it slip away, because this is an essential feature to managing a modern system. The alternative is to over build it like we do

1 now.

2	So our conclusions. DER can benefit the
3	power delivery system. These things can be
4	quantified and priced. Doesn't matter what the
5	generator is as long as you characterize its VAR
6	production capability and its unit operational
7	characteristics, when it's available, when it's
8	not, those types of things. But where it's placed
9	in the network is exceptionally important.
10	And then some thoughts on okay, what do
11	you do with all of this in terms of creating
12	tariffs that implement this. In my mind, this is

you do with all of this in terms of creating tariffs that implement this. In my mind, this is the reason this is in here, in part, is because this is ultimately part of our deliverable under our project to the Commission.

But I think that in my mind it's possible to offer location-based incentives based on this type of an analysis. The utility could offer location base incentive, basically dollars per kilowatt installed at a particular buss or particular busses in an area, subject to a particular specification for the unit, its minimum size and its lead lag VAR capability.

Specifications have to do with its fit into the network, that is it's nonexporting based

on the host load and the feeder limits. And some

- operational characteristics, that is 80 percent,
- 3 let's say, online during peak hours; it's
- 4 curtailable during offpeak hours; and the real-
- 5 time variable reactive power production is
- 6 variable by the utility based on telemetry.
- 7 I don't subscribe to the notion that
- 8 every one of these units has to be directly
- 9 controllable by the utility. If you have 350 of
- 10 them, they're a population that, you know, taken
- 11 together, they're not all going to quit at once.
- 12 And then leave everything else up to the customer
- or the developer.
- 14 And second idea is if there is
- identified congestion within a system for which
- there's an identified network fix, like a new
- 17 transmission line or a new distribution line, why
- not put that information out to bid and see
- 19 whether the money that would have been spent on
- 20 that or a portion of the money that would have
- 21 been spent on that might be better spent as an
- incentive for non wires congestion relief.
- So, that's all I have.
- MR. RAWSON: Thank you, Peter. And our
- last presenter for this panel is going to be Ellen

- 1 Petrill.
- MS. PETRILL: Thank you, Mark. Hi, I'm
- 3 Ellen Petrill from EII. We're an affiliate of
- 4 EPRI. And I'm going to talk today about costs and
- 5 benefits of DER in the context of developing
- 6 win/win/win approaches. And I'll talk more about
- 7 what that means.
- 8 But first I want to share some credit
- 9 for the project that we're doing with Dan Rastler
- 10 from EPRI, John Nimmons, who's a consultant in our
- 11 project team lead, the famous Snuller Price, who's
- been here all day. We're pleased to have someone
- with the expanded experience you have on our team.
- 14 Also Jim Torpey, who's a consultant; and Rick
- Weston from RAP. So a broad team and a broad set
- of stakeholders that we're working with.
- 17 So, I'm going to talk about our project
- and then show you some of the tools that we're
- 19 using to go forward with the project. So we're
- 20 working on integrating DER into the market. What
- are ways to get over the barriers that are out
- there. And our project is a stakeholder-driven
- 23 project. And they told us that the work that we
- needed to focus on, that a public/private
- 25 partnership could focus on, is finding win/win

1 approaches. How can all the players get a stake
2 in this business.

3 And, of course, win really means

4 financial gain. There's a lot of other things

5 that we all talk about, but you got to have some

dollars for each of the stakeholders. And our

7 definition for win/win, we talk about win/win or

win/win/win, and I'm going to shorten it to win/

win. But there are three parts of the stakeholder

process that I'll talk about. Each of them should

11 have a win. And nobody can lose; I mean that's

the key point. For a real win/win there has to be

multiple winners, and nobody can be worse off.

14 On the project our approach is to

develop some tools that will help stakeholders

16 find these win/win. And our approach is to bring

17 the stakeholders together to guide the project,

and also to help develop these win/win

19 opportunities.

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So, we started the project in 2003. A

number of you here today have helped us. We've

developed a catalogue of approaches and a cost/

benefit model, and I'll show you some of that

today. And also a framework for how you bring

25 stakeholders together so you can collaborate, and

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1 again develop these win/wins.
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The next step is to try it out with a

pilot project. And so we're building a pilot

project in California with stakeholders, working

with Southern California Edison and many of you

here in the room today. And I'll talk more about

that.
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We're exploring some ideas in New York, but we don't have very much formed yet. And as we go further we may have something that we could do there. But we're focusing on California now. And we're really pleased that this project can help feed this proceeding.

So, in the project we have partners and stakeholders, and we're really happy with the big number of participants who we're working with.

There's government entities, and as Mark has said, this project is funded by PIER in Laurie ten

Hope's area, and Mark Rawson has worked very closely with us. NYSERDA is also a funder. The Massachusetts Technology Collaborative is also a funder, and we've worked with DOE, too, to support this.

And others have participated with us.

25 The New Jersey Board of Public Utilities is also

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1	working with us	And we've	had input	and support

- 2 from many other regulators and organizations that
- 3 work with regulators. Also manufacturers, you can
- 4 see there; and utilities, TVA, the -- well, I tend
- 5 to call them utilities, but they're not all
- 6 utilities. In fact, when we talk to utilities
- 7 they say, what do you mean by utility. These days
- 8 it really means something different for every kind
- 9 of organization.
- 10 So we have the New York ISO working with
- 11 us, as well; Ameren, NYPA and City Public Service
- of San Antonio. Those are our funders. And then
- many others that have worked with us very closely
- on providing input, reviewing materials. And
- we're working on a project with Southern
- 16 California Edison. And we really appreciate their
- 17 support and work with us.
- 18 Developers, RealEnergy, DT Energy
- 19 Technologies. Consumers, Silicon Valley
- 20 Manufacturers Group have worked with us. And
- 21 NGOs. So it's a broad group.
- 22 So those are our stakeholders that are
- 23 part of our project. But when we look at a
- 24 cost/benefit analysis, who are the stakeholders
- 25 that are important here.

1	Well, I'm a mechanical engineer, not an
2	economist, and so I tend to draw control volumes
3	around things. And so the control volume we're
4	drawing around this set of stakeholders, it's kind
5	of like a little ecosystem that's very tightly
6	connected. It is the end-use customer who might
7	buy the distributed energy resources or DG unit;
8	the utility, although the utility really means the
9	shareholders; and the other ratepayers in the
10	system.
11	So there's not really a utility that's a
12	stakeholder, it's the utility and the flow to the
13	shareholders and other ratepayers. And then
14	there's society. So this control volume really
15	includes everybody, everybody in this room is part
16	of this control volume.
17	But note that I also drew on the outside
18	the DER suppliers or developers, or the ones that
19	sell the equipment or either provide the service.
20	They're kind of on the outside of this control
21	volume. Does that make sense to you?
22	Okay, so what is a win/win/win. We're
23	looking at those three types of stakeholders.
24	Well, obviously it has to be a win for the

customer. But it also has to be a win for the

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1 utility shareholders and ratepayers. And you can
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- get there a number of ways, and rate design might
- 3 be one, a custom contract might be one. We're
- 4 looking at other possibilities, as well.
- 5 And we also want to see the win overall
- for society. So it could be cleaner environment,
- 7 lower total cost. So the win/win/win means
- 8 everybody has to get something positive.
- 9 Let me describe to you our process.
- 10 Here's another slide that's hard to read. I'll
- 11 just walk through it. This is a process to
- develop or identify win/win opportunities. First
- 13 you identify the key stakeholders.
- 14 So I'm going to contend that we start
- 15 with a project, a specific project. Then let's
- just say in a customer location in a utility
- 17 distribution planning area that would be grid
- 18 connected, or could be grid connected. So those
- 19 are the stakeholders, the customer and the
- 20 utility. And then society has to be considered.
- So, we would put the specifics of the
- 22 project into our modeling tool. I'll show you
- 23 what that looks like in a moment. And we'd use it
- 24 to estimate the costs and the benefits for each
- 25 stakeholder.

1	The first question that you ask is does
2	the DER, does this specific project provide a net
3	societal benefit. So does it cost less than other
4	alternatives, are there environmental benefits.
5	So, overall, is there a net societal benefit.
6	If the answer is no, then we contend
7	that you can find, you may be able to find ways to
8	leverage the value of that DER. And we've talked
9	about those today. Are there ways to support
10	customer needs as well as grid needs. So if you
11	can find a way to leverage the DER, then you
12	probably can get a net societal benefit.
13	Then you go down to the next question
14	which is, is there a net benefit for each
15	stakeholder. And if the answer is no, then we
16	would contend you can design some efficient
17	incentives to share among the stakeholders. So is
18	there something that the customer is gaining that
19	could go back to the other ratepayers. Or is
20	there a benefit that the utility could provide as
21	an incentive to the customer to go ahead and put

And if we get to a yes, then there is a net benefit for each stakeholder, then we may have to eliminate some barriers, those are related to

that DG unit in.

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1 interconnection, permitting, that kind of thing.

- Our project's not focusing on those, but we don't
- 3 want to assume that they aren't still there in
- 4 some way. Then go ahead and implement the win/win
- 5 solution.
- Okay, so we've put a cost/benefit model
- 7 in place to take that approach. And obviously
- 8 overall the benefits have to outweigh the costs to
- 9 find a win/win.
- 10 I've listed some costs and benefits that
- 11 we consider quantifiable or fairly easy to
- 12 quantify. I don't think I need to describe those.
- 13 Some things that are harder to quantify we've
- 14 heard about today from the customer point of view.
- 15 The customer reliability, power quality, price
- 16 risk management, peace of mind, some of these
- 17 things are harder to quantify. But possibly could
- 18 be quantified on a case-by-case basis.
- 19 From the utility shareholder and other
- 20 ratepayer perspective, system reliability is
- 21 important. The system quality, possibly voltage
- 22 support, some of the other things that Peter was
- just talking about.
- 24 From the society perspective, system
- 25 reliability, again, environmental benefits.

- 1 Again, the total resource costs.
- Okay, let's take a look at the tool.
- 3 This is the output sheet of an Excel spreadsheet.
- 4 It's essentially a calculator to help you keep
- 5 track of costs and benefits from each of those
- 6 stakeholders' point of view.
- 7 So the top section up here is the DG
- 8 customer. And this side, the left side is the
- 9 benefits. And this is the total costs.
- 10 So in this case, this happens to be a
- 11 case using some real data, but it's not a real
- 12 project, in a PG&E constrained area. So the
- 13 project showed that there would be some
- 14 electricity bill savings here. Note that the
- benefit for one stakeholder is a cost to another.
- 16 So that turns out to be the same number as the
- 17 revenue reductions for the utility shareholders
- and the ratepayers.
- 19 But there is the biggest benefit over
- 20 here, an avoided T&D capacity. So in this case,
- 21 we just jump down to the bottom, there is a
- 22 positive societal benefit, this bottom box is
- green. But there wasn't a net benefit for each of
- 24 the shareholders. So this project may not go
- ahead because the customer doesn't get a big

-		
1	enough	benefit
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2	But what could you do. Well, that's too
3	big. So we propose that one way to look at this
4	is for the utility shareholders and other
5	ratepayers to share some of the benefits of the
6	T&D deferral. So provide an incentive or a credit
7	to the DG customer. And so this new value, this
8	73 and these units are dollars per megawatt
9	hour 73.33, \$73.33, came right out of the
10	utility shareholder tally sheet, okay.
11	So now it becomes a cost to them. But
12	what that does is put the overall benefit on the
13	positive side for the customer. So that incentive
14	may be enough to get the customer to install that
15	unit.
16	Now, this requires that the DG customer
17	is willing to provide the DG unit as needed in
18	peak times. So there's physical assurance that's

Now, this requires that the DG customer is willing to provide the DG unit as needed in peak times. So there's physical assurance that's needed to provide that. So it depends on the contract and agreement that's set up between the utility and the customer.

22 So, this tool is intended to show you 23 how we could go about finding win/wins, and this 24 is just one example.

25 There's another one in the set. This

1 is -- I'll go through here quickly -- this is the

- 2 Southern California Edison example of CHP. Now,
- 3 this looks at how rates can have an impact. This
- 4 turns out positive for the customer, but not for
- 5 the utility. And the solution that we came up
- 6 with for this one was to change the rate -- these
- 7 rates, it turns out, aren't being used at the time
- 8 -- but the changed rate had more, a larger portion
- 9 of the rate went to fixed charges than demand or
- 10 energy charges. So it changes the outcome on both
- 11 sides, as well as you can see an incentive. So
- 12 the rate change and there was an incentive right
- there; the cost here is a benefit right there; the
- 14 16.67. Turns out with a positive for each of the
- 15 stakeholders.
- So, I'm not saying that these are the
- 17 solutions that we're going to find, but this is a
- 18 way that you can find win/win solutions.
- 19 So, our project that we're developing
- 20 with Southern California is to support development
- of an RFP that will come out this fall that will
- 22 receive some successful bids. So we heard Snu
- 23 talk about the New York experience. What we want
- 24 to do is bring stakeholders together and talk
- about what would work. What are some win/win/win

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2	And so this project will test out the
3	stakeholder collaboration process. Hopefully it
4	will identify some true win/win/win solutions.
5	And then we can take that experience and scale it
6	to other parts of California or other states.
7	So our approach is to share a
8	transparent analysis. We heard about that earlier
9	today. But we're going to work with Edison on
10	understanding specific distribution planning area
11	needs; do calculations on what the traditional
12	costs would be to build those out with using
13	traditional approaches; and then use our cost/
14	benefit analysis to develop some potential win/
15	wins.
16	And we're going to bring stakeholders
17	together to take a look at those, and maybe
18	innovate beyond those. Maybe there's some other
19	ideas that we hadn't even thought of.
20	So we're looking to kick that off with a
21	stakeholder workshop in mid July. And then the
22	RFP is planned to come out in October. And we'll
23	monitor the results and put a report out to keep
24	you all posted.
25	So one of the outcomes will be what are

1	the cost	:/benefit	analyses	that	come	out	of	those
2	win/win	examples	•					

So, the conclusions that we have to date are in a regulated environment costs and benefits are in the eye of the beholder, because a cost to one may be a benefit to another. So obviously, in reverse, a benefit to one is a cost to another.

And enabling true win/win/win approaches requires a quantified cost and benefits. We all know that. So, we're taking a step on that with our calculator tool to understand what they are.

We think that at least at this moment costs and benefits can be quantified on a project-by-project basis. And that's the way to do it.

And those harder to quantify costs and benefits like the reliability from the customer point of view and the system point of view, they might be able to be quantified also on a cost-by-cost basis, and we think they need to be worked on together with the stakeholders.

So, thank you.

MR. RAWSON: Thank you, Ellen. I think we're going to do the same as we did before.

We're going to have questions and answers for the panelists. And, I again remind everybody that

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we're keeping a transcript, so it's important to
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- 2 use the microphones; come up to the microphone and
- 3 ask your question. Please state your name and
- 4 affiliation.
- We have about 20 minutes for the Q&A
- 6 session, so I guess I'll ask first if there's any
- 7 questions up front? None. Any questions out
- 8 here?
- 9 MR. MAZUR: My name is Mike Mazur and I
- 10 represent 3 Phases Energy Services. We are an
- 11 energy service provider and have direct --
- 12 customers load. And I have a question for Peter.
- 13 It was a very impressive presentation, by the way,
- of your project.
- I want to understand if I got the
- 16 numbers correctly. You said you reduced losses in
- 17 31 percent?
- MR. EVANS: I believe so, yes.
- 19 MR. MAZUR: And also you mentioned you
- 20 reduced 5 megawatt for PG&E losses, as well,
- 21 correct?
- MR. EVANS: That's correct.
- MR. MAZUR: Okay.
- MR. EVANS: In the case of SVP 31
- 25 percent, I forget what the overall loss percentage

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was, but it was relatively low.
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2	MR. MAZUR: I did a very rough
3	calculations based on future dollar per megawatt
4	on some real time prices and I come up with for 5
5	megawatts for PG&E it brings them \$5000 a day on
6	saving, if they save 5 megawatt in losses, just
7	for your project, okay. \$5000 a day gives you
8	about \$150,000 a month, so it can bring ten more
9	lawyers to support. Just PG&E alone.
10	And probably utility companies don't
11	and they have very valid point from reliability
12	standpoint they have, today they have big
13	advantage of not letting distributed generation

But then you talk money -- when you talk
money with them they let you do certain things
like this. And this project sets a very good
example how to approach innovatively distributed
generation concept based on losses and money and

and safety issues and stuff.

dollars.

online because of reliability, responsibilities

22 And that will make a utility move.
23 That's what they want. They all want essentially
24 utility to start moving forward with distributed
25 generation.

1	I want to make one more point. By the
2	way, did you try to sell efficiency on the real
3	market, efficiency on the real market
4	framework? Because that's possible. You have all
5	the information and technology tools. And it
6	might be part of the project, maybe next project,
7	start selling online.

MR. EVANS: Well, on that particular one, if I understand your question correctly, the thing we didn't do was assume that there was any output from the embedded generators that would find their way back out to the system. Basically all the production will be used by those customers.

MR. MAZUR: Just an idea. Yesterday in South Bay it was about \$200 per megawatt, some hours, okay, because it was a very hot day. You might consider -- customer might consider taking tariff price and sell excess electricity out and make some money out of that. That's just something in real time, but some ideas.

We can do that today based on

We can do that today based on technology. We just need regulations and rules in place.

Now, having said that, RMR is an example

which I saw exercised today, reliability must run

- 2 program. But unfortunately, they do not accept
- 3 generators less than 10 megawatt to play this
- 4 game, or make some quick return on investment for
- 5 small generators.
- 6 If utility company consider like we
- 7 discussed a little bit today, network, going down
- 8 the line, less than 10 megawatt, going to other
- 9 circuitry, this concept might benefit them, as
- 10 well.
- 11 So this is the kind of point I want to
- 12 make, and thank you.
- DR. ELY: Dick Ely again, Davis Hydro.
- 14 I will be brief. Snuller and Peter, just one
- thing I wondered if you would address. One of the
- bugaboos in this whole evaluation process is the
- 17 utility comes back and he says, yes, you've done a
- very good job in analyzing the savings during
- 19 normal operation, and even transient operation.
- 20 But the reality is we can't cut any distribution
- 21 equipment because of black start requirements.
- I wonder, have you incorporated, or will
- 23 you be incorporating the black start capability
- 24 and the black start requirements as part of your
- analysis.

1	The other thing I'd like to pick up on
2	what Mike just mentioned, is that utilities, in
3	general, have a great number of very small
4	customers they're selling to. But one of the
5	major bugaboos of this process is distributed
6	generation is also small, especially green
7	generation.
8	And something not addressed here, except
9	by Mike briefly, is that most of the
10	opportunities, as in most of the selling of
11	electricity, is from small generators. And it
12	would be good if the analyses or some of the work
13	that was done in this area looked at the
14	impediments that are caused by not allowing, in
15	effect, because of market restrictions under sub
16	megawatt and sub 10 megawatt to come into the
17	ancillary services market.

Those are terrific market impediments.

19 It would be nice if some study were to address

20 that. Thank you very much. I look for your

21 comments on the first question.

MR. PRICE: Yeah. Let me just start
with the black start analysis piece, and I think
the assumption, definitely for New York and I
think in the studies here, as well, on black start

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1 is that most interconnection rules -- and if
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- there's an engineer in the room that knows
- 3 differently -- when the utility is out and there's
- 4 no power to the line, the generators that are
- 5 connected to, then that generator can't connect
- 6 in.
- 7 So, in other words, they're not
- 8 connected to the distribution system so that with
- 9 that type of interconnection scheme there's no
- 10 black start possible really.
- Now, the technical question, --
- MR. RAWSON: Steve, could you use the
- 13 mike?
- MR. GREENBERG: Sure. This is Steven
- 15 Greenberg, again, DE Strategies. The utility grid
- goes down, loss of power. The DG unit, the
- 17 building will --
- 18 MR. PRICE: -- scenario, right.
- 19 MR. GREENBERG: They isolate from the
- 20 grid and keep running, where the DG unit shuts
- 21 down. And then starts back up after they've
- isolated from the grid.
- But for the customer there's --
- MR. PRICE: Oh, yeah, --
- 25 MR. GREENBERG: -- black start.

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1 MR. PRICE: -- no, no, that's true. The
2 customer would be fine with their own DG and sort
3 of their own island.
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- MR. GREENBERG: But DG is never, in the

 scenarios we've talked about, it's not designed to

 repower the grid. However, it reduces the loading

 on the grid so that when you have to build the

 grid back, if there's limited generation

 resources, there's now less demand out there. So

 it acts as sort of --
- MR. PRICE: Um-hum.
- 12 MR. GREENBERG: -- on the effects of a
- 13 blackout.

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- MR. PRICE: Yeah. So I guess the point

 was that -- and I guess I was thinking about black

 start as being, you know, DG injecting energy into

 the grid that's down. And as far as the

 interconnection rules now, I don't think that can

 happen.
 - MR. EVANS: The only one thing I wanted to add to that is, again, I drew a distinction between network benefits and customer benefits, and I think I agree that DG, at least in the current environment, its black start capability or its ability to run when the grid's down is mainly

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1 a customer benefit.
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2	And then for it to reconnect is
3	probably, at best, a problem, and, you know, I
4	think something that well, you're shaking your
5	head no, and I'm sure that's something we're
6	working through. But I guess I expressly did not
7	consider black start as being a network benefit.
8	And then you mentioned ancillary
9	services, and I think I would characterize the
10	ability of distributed generators to provide
11	reactive capability into the system as being an
12	ancillary service. That's not priced, probably,
13	as well as it could be. But I don't see any
14	reason why, if you had the telemetry and the
15	metering and the wherewithal to manage reactive
16	power for small generators why you couldn't also
17	use it as a source of spin. It's just the
18	overhead.
19	DR. ELY: I think your point is a very
20	good one. And the other thing, the
21	interconnection rules are, of course, as you
22	describe them. And islanding is always thought of
23	as the complete bugaboo of system restart.
24	I'd like to suggest as a thought piece
25	that islanding should be thought of as an element

1	of	system	design.	And	that,	in	fact,	we	build
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- 2 into campuses an isolated DG capability, that of
- 3 islanding and islanding reconnection, as a mode of
- 4 operation of distributed generation.
- 5 That way we could capture much of the
- 6 savings in distribution costs that would be
- 7 alleviated.
- 8 MR. RAWSON: Other questions? Let's try
- 9 one back here.
- 10 MR. LITTENEKER: My name is Randy
- 11 Litteneker. I'm with PG&E. I just have a quick
- 12 compliment and a comment.
- 13 The compliment is to the two Commissions
- on doing this proceeding. It is exactly what we
- 15 need to do. There are a variety of policies and
- 16 perspectives and incentives, and this is an
- 17 excellent opportunity to coordinate them and
- 18 evaluate them.
- 19 The comment is about the distribution
- 20 deferral concept and the distribution planning and
- 21 the transparent distribution planning issue that's
- 22 been the subject of much discussion this
- 23 afternoon.
- In the original distributed generation
- 25 rulemaking that the CPUC had some years ago a

1	number of those were topics that were discussed at
2	some length. And among the people that came on as
3	witnesses in that proceeding were some of PG&E's
4	distribution planners who talked about exactly
5	some of these concepts. They put on some
6	testimony about how they do distribution planning;
7	some about how they factor DG into that expansion.

And the question that is claimed sometimes that if you simply install a DG unit on a constrained circuit, that that will avoid the need for distribution upgrade. And they explained, and the Commission agreed, that that can occur. There are places where DG can avoid or defer distribution, but it doesn't occur in all circumstances.

Among the questions that's come up, both from the Commissioner's question and from a number of other questions is, is there more information the utilities can provide; is there a better way of doing that. There are opportunities for savings that aren't now being realized.

And I'd just like to say not only are we happy to continue to make use of some of that information we've provided, we are happy to continue to work with DG advocates and these two

1 Commissions to see what those opportunities are.

- 2 If there are opportunities for greater savings,
- 3 then we should realize those. If there are
- 4 efficiencies to be achieved, that's what we all
- 5 should be doing.
- 6 One of the proposals along the way in
- 7 the first proceeding was that the entire
- 8 distribution planning process should be completely
- 9 transparent, and everything should be available.
- 10 All three utilities responded about like you'd
- 11 expect.
- 12 (Laughter.)
- MR. LITTENEKER: But I suspect there are
- some opportunities for improvement, and that's
- 15 what I'm happy to confirm, that like the other
- 16 utilities, I think there are ways we can work with
- 17 people to achieve some improvements and see what
- we can do better.
- 19 So, I thank you for that. Thank you.
- 20 PRESIDING MEMBER GEESMAN: Well, I thank
- 21 you for your comments. I think that's quite
- 22 constructive. And let me say a couple things.
- One, as we go forward I would greatly
- 24 appreciate it if you would bring to our attention
- 25 matters that you think have previously been

1 addressed and refer us to parts of the earlier
2 record that might help us avoid going through some

of these pointless circles twice or three times.

Two, I don't, for a minute, rule out the

5 prospect that this is an area that the state can

really screw up. So I think that we need to

7 proceed with our eyes wide open. And that's why I

8 do think that your cooperation and helpfulness, as

9 well as that of the other utilities, is so vital

to avoiding that problem.

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I think we have a proclivity to want to act and some frustration with how long it seems to get regulatory institutions to act. But I do think that the more information that we can bring into this kind of forum, and the more input we can get from the full diversity of views represented by the different stakeholders, the more likely it is that we won't do anything stupid. And I place a value on that.

20 (Laughter.)

21 MR. LITTENEKER: I do, too.

22 PRESIDING MEMBER GEESMAN: I appreciate

your comments very much.

MR. LITTENEKER: Thank you.

MR. RAWSON: We have time for a couple

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1 more questions.
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2	MR. WAYNE: My name is Gary Wayne and I
3	represent PowerLight Corporation. And the
4	question is to Peter. To what extent is the data
5	that you used in your Silicon utilities study
6	available from the major utilities?
7	MR. EVANS: Well, there's two ways to
8	answer that question. First of all, for example,
9	the type of information we got from SVP is not,
10	you know, part of the reason that we did this
11	project the way we did was because SVP was willing
12	to make this data available to us. But we don't
13	have liberty to reproduce it.
14	And I think that's generally true with
15	utilities. That, you know, what we're doing is
16	simulating a planning tool that would probably
17	take place would be used within the utility
18	rather than in some sort of a public type of
19	process, subject to what we just talked about.
20	But you might have been asking whether there
21	was something unique about that information. And
22	I think we probably convinced ourselves that
23	creating a model like the model we created for SVP
24	could be created relatively easily with any

25 utility.

1	We found ways to use, in the case of
2	SVP, all the data was in hard copy form, was
3	engineering files. We had to create the
4	electronic files by hand. And it was, I thought
5	going in it would be an enormous amount of work,
6	and this was sort of the worst case situation to
7	try to build a detailed database like this.

And it ended up not being that bad. And I would do it again in a heartbeat. One of the things that I think we concluded for ourselves was that even if you're not sure that this type of detailed analysis would yield really beneficial results, it's easy enough to do, that it's probably worth for a utility to just do it.

And then once it's done you have the detailed models and you can analyze a lot of different things besides the things that we analyzed. And it's not that difficult when you know what you're doing. It's not that difficult to gather this together.

But this type of detailed information about a utility system typically isn't available on the internet. And usually the utilities are somewhat reluctant to give it up, because it has specific customer information in it.

1 MR. RAWSON: We had a question over

- 2 here.
- 3 MR. PATRICK: I'd like to talk about
- 4 win/win/win/win/win.
- 5 (Laughter.)
- 6 MR. PATRICK: After today's workshop I
- 7 can see that DG's a big and complicated issue.
- 8 And I'm pleased that the Commission and the PUC
- 9 are holding these workshops. I'd like to support
- 10 them going forward.
- But for a moment I'd like to talk about
- something much smaller, and in your mind maybe
- 13 correct an unexpected but real and concrete
- 14 benefit that could be improved, associated with
- 15 DG.
- 16 I'd like to connect in your mind DG
- 17 with, of all things, cows, milk, cheese, ice cream
- 18 and air quality.
- 19 Milk is one of the largest commodities
- in California and in the San Joaquin Valley. What
- 21 you may not know is that thousands of farmers and
- dairies now have to comply with federal and new
- 23 state air quality requirements to control, in
- 24 addition to the PM10 and the NOx that was already
- 25 mentioned, but also VOCs and ammonia.

1	I'd like to ask that you track VOCs and
2	ammonia in addition to the other environmental
3	gases that you're looking at.
4	For example, in the San Joaquin Valley,
5	new, modified or expanding dairies will have to
6	implement best available control technology or
7	BACT. Again, in the San Joaquin Valley, the only
8	proposed acceptable BACT technology is an
9	anaerobic digester with an internal combustion
10	engine or equivalent, but stops short of
11	specifying DG.
12	It's fully expected that DG's going to
13	be provided and present because it provides
14	support of economics that enable the dairies to
15	provide emission control technology in thousands
16	of dairy sites throughout California. Taps
17	renewable energy source, and solves a waste
18	problem.
19	So what I'd ask for, both of the
20	Commissioners and the people that are on the PUC
21	and Energy Commission Staffs, is that they
22	continue to look out for small DG generators, help
23	California remain the leader in milk, cheese,
24	butter, ice cream, air quality and DG.
25	We'd like to follow up with a written

1	statement	ISTAR	าเทอทห	77011

- 2 MR. RAWSON: Was there a question for
- 3 the panel or did you want them to comment to you
- 4 about VOCs and ammonia?
- 5 MR. PATRICK: I'd be interested, thank
- 6 you.
- 7 PRESIDING MEMBER GEESMAN: And we look
- 8 forward to his written comments.
- 9 MR. RAWSON: Okay.
- 10 PRESIDING MEMBER GEESMAN: And we do
- intend you to continue to stand up for the small
- 12 DG.
- 13 MR. RAWSON: I think we have time for
- one more question; I'll give Tracy a chance.
- 15 PRESIDING MEMBER GEESMAN: Go ahead.
- MS. SAVILLE: Pardon my cold; my voice
- 17 will be very shaky. I'm Tracy Saville. I'm with
- 18 a company called TK & Company. We're a strategic
- issues consulting firm. And I think I know just
- 20 about everybody here in the room, so it's almost
- 21 like being at a family reunion.
- That being said, this room has
- 23 undoubtedly the most significant body of knowledge
- on the subject of unregulated energy markets in
- DER than probably anyplace in the world. For me

that means what we know collectively and commonly
understand will certainly make this proceeding

valuable.

But I'm very concerned about what we don't know, and what the cost of this lack of understanding actually means to the quality of the outcomes of this proceeding, and to serving the best interests of Californians.

My comment goes to this issue and I'll expand on it in my written comments, from a global perspective of resource investment and resource adequacy, and what we all ought to be collectively obligated and responsible for insuring.

Unless we have a level of transparency and access to grid data, and analyze this data through existing optimization technology, such as that available by a paradigm software source like optimal technology. Their AEMPFAST and SUREFAST products, for example -- which I, for the record, don't represent -- that offers a depth of granularity necessary to understand where and when any resource should be placed irrespective of any single system player's self interest.

Wherever we end up in our dialogue and discussion around choosing quantitative decisions

for values of components, cost and benefits,

granularity.

whatever methodology we choose is most appropriate

for looking at DER, however we decide we're going

to allocate those costs and benefits, and in what

mechanisms, under what tariffs, under what rate

structures, unless we take a look at an optimized

analysis of the grid in totality, we'll always be

8 under-optimized, which will always and inherently

be more costly, less efficient and less reliable.

I think we have a unique opportunity, and we clearly have the technology available today that we didn't even have three years ago, to understand what our grid system looks like. I believe this understanding is critical and should be mandated. And I believe also would go to solving Joe Iannucci's remarks regarding the controversial-ness and lack or quality of data

In my opinion, we shouldn't be satisfied as a matter of policy to accept only a load serving utility's determination of need with regard to our distribution system. With all due respect to my utility colleagues, because they admittedly have an inherent priority obligation to make distribution and resource planning decisions

1	and investments that first serve the interests of
2	their shareholders, which is equal to insuring
3	their lowest risk and highest rate of return on
4	their investments.

If we implement AB-57 and the Energy

Commission's IEPR and joint energy action plan,

using loading order directives and least cost

competitive bidding resource investment

requirements, then it follows we are obligated to

conduct and optimize analysis of the grid, under

open and unbiased conditions.

This will require specific new regulation to require a level of cooperation, access to, and disclosure of, distribution data that we don't have today, but we would implicitly need.

This level of optimized analysis will do more than just illuminate DER, but every resource investment made or contemplated. And I think anything less would be irresponsible to ratepayers and to ourselves in this process.

22 Thank you.

23 PRESIDING MEMBER GEESMAN: Tracy, I'm
24 glad we gave you the last word because I think
25 that's a good point on which to close this

1	workshop. It's the first. There will be more to
2	come. I do want to have access or make reference
3	to the earlier record developed at the PUC, and
4	make certain that we don't trod over too much
5	ground that so many of you have been over before.
6	And I certainly thank all of you for
7	your attendance today, and participation, and hope
8	that you continue to stay involved in this as we
9	move it forward.
10	We'll be adjourned.
11	(Whereupon, at 5:34 p.m., the workshop
12	was adjourned.)
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CERTIFICATE OF REPORTER

I, PETER PETTY, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Joint Workshop; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said workshop, nor in any way interested in outcome of said workshop.

IN WITNESS WHEREOF, I have hereunto set my hand this 13th day of June, 2004.